# Arkansas Public Employees 

## Retirement System

Actuarial Valuation and Experience Gain/Loss Analysis June 30, 2022

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November 2, 2022

Board of Trustees<br>Arkansas Public Employees Retirement System<br>Little Rock, Arkansas<br>Ladies and Gentlemen:

The results of the June 30, 2022 actuarial valuation of the Arkansas Public Employees Retirement System together with the annual gain and loss analysis for the year ended June 30, 2022 are presented in this report. The purpose of the valuation and gain/loss analysis is to measure funding progress in relation to the actuarial cost method and to determine the employer contribution rate for the fiscal year beginning July 1, 2024.

Calculations required for compliance with the Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68 have been issued in separate reports.

This report should not be relied on for any other purpose than those described above. It was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the System only in its entirety and only with permission of the Board. Gabriel, Roeder, Smith \& Company is not responsible for the unauthorized use of this report.

The findings in this report are based on data and other information through June 30, 2022. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as: plan experience differing from that anticipated by the economic and demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuary's assignment, the actuary did not perform an analysis of the potential range of such future measurements.

The actuarial methods and assumptions used in the actuarial valuation are summarized in Section E of this report. The assumptions are established by the Board after consulting with the actuary. The actuarial assumptions used for the valuation produce results which, individually and in the aggregate, are reasonable.

The cooperation of the Executive Director and the APERS staff in furnishing the materials required for these valuations is acknowledged with appreciation.

Board of Trustees
November 2, 2022
Page 2
The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in Section E of this report. This report includes risk metrics on pages A-13 through A-16 but does not include a more robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

This report was prepared using our proprietary valuation model and related software which, in our professional judgment, has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

This report has been prepared by individuals who have substantial experience valuing public employee retirement systems. To the best of our knowledge, this report is complete and accurate and was made in accordance with standards of practice promulgated by the Actuarial Standards Board and in conformance with Title 24 of the Arkansas Code.

Mita D. Drazilov and Heidi G. Barry are Members of the American Academy of Actuaries (MAAA), and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

The signing individuals are independent of the plan sponsor.
Respectfully submitted,
Gabriel, Roeder, Smith \& Company
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Mitra D. Drazilov, ASA, FCA, MAAA

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Heidi G. Barry, ASA, FCA, MAAA


David L. Hoffman
MDD/HGB/DLH:sc

## Section A

Valuation Results

## Comments

General Financial Objective. Section 24-2-701 of the Arkansas Code provides as follows:
The general financial objective of each Arkansas public employee retirement plan shall be to establish and receive contributions that, expressed as percentages of active member payroll, will remain approximately level from generation to generation of Arkansas citizens. More specifically, contributions received each year shall be sufficient both:
(1) To fully cover the costs of benefit commitments being made to members for their service being rendered in that year; and
(2)(A) To make a level payment that, if paid annually over a reasonable period of future years, will fully cover the unfunded costs of benefit commitments for service previously rendered.
(B) Alternatively, if the costs of benefit commitments for service previously rendered are overfunded, the plan may deduct a level payment that, if deducted annually over a reasonable period of future years, will fully liquidate the overfunded portion of such costs.

Benefit Changes. The most recent benefit changes were reflected in the June 30, 2021 valuation. No benefit changes have been adopted for consideration in the June 30, 2022 valuation.

Assumption Changes. There were no assumption changes in the June 30, 2022 valuation.
Method Changes. The amortization period for APERS was updated for the June 30, 2022 valuation to a 14 -year period. There have been no other changes in methods since the June 30, 2020 valuation.

APERS Status. Based upon the results of the June 30, 2022 actuarial valuation, APERS continues to satisfy the general financial objective of level contribution financing.

APERS Reserve Strength. As a by-product of achieving level contribution financing, actuarial accrued liabilities usually become more and more funded over a period of years. On a funding value of assets basis, the System has a $84 \%$ funded ratio. On a market value of assets basis, the System has a $79 \%$ funded ratio.

Employer Contribution Rates. Based upon experience through June 30, 2022, the State and Local Government contribution rate (including General Assembly members) will be $15.32 \%$ of covered payroll for the fiscal year beginning July 1, 2024.

District Judges. Results for the District Judges are presented in Section D. These results are not included in any of the numbers presented in Sections A, B and C.

## Recommendations

Reserve Transfers. Each year reserve transfers are recommended so that there will be a balance between assets and actuarial accrued liabilities in the Retirement Reserve Account and the Deferred Annuity Account.

- The Retirement Reserve Account is responsible for future annuity payments to present retired lives.
- The Deferred Annuity Account is responsible for future annuity payments to present inactive members. This year's recommended transfer amounts are as follows:

| Employer Accum. | Transfers as of July 1, 2022 (from) to: |  | $\begin{array}{c}\text { Employer Accum. } \\ \text { Account Before } \\ \text { Transfers }\end{array}$ | $\begin{array}{c}\text { Retirement Reserve } \\ \text { Account }\end{array}$ |
| :---: | :---: | :---: | :---: | :---: | \(\left.\begin{array}{c}Deferred Annuity <br>

Account\end{array} \quad \begin{array}{c}Account After <br>

Transfers\end{array}\right]\)| $\$ 1,986,317,059$ | $\$ 301,611,408$ | $\$ 33,652,126$ | $\$ 1,651,053,525$ |
| :---: | :---: | :---: | :---: |

For the purposes of this valuation it was assumed that these transfers would be made.

## Other Observations

## General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected Plan Contributions and Funded Status.

Given the plan's contribution allocation procedure, if all actuarial assumptions are met (including the assumption of the plan earning $7.15 \%$ on the actuarial value of assets), it is expected that:
(1) The employer normal cost as a percentage of pay will decrease to approximately $4.1 \%$ (the employer normal cost for the new contribution plans) as non-contributory members leave employment and employee contributions increase;
(2) The unfunded actuarial accrued liabilities will be fully amortized as of June 30, 2039; and
(3) The funded status of the plan will increase gradually towards a $100 \%$ funded ratio.

## Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability and the actuarial value of assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:
(1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.
(2) The measurement is dependent upon the actuarial cost method which, in combination with the plan's amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of $100 \%$ is not synonymous with no required future contributions. If the funded status were $100 \%$, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).
(3) The measurement would produce a different result if the market value of assets were used instead of the actuarial value of assets, unless the market value of assets is used in the measurement.

## Employer Contribution Rates Computed for Fiscal Year Beginning July 1, 2024

| Contribution for | Contributions Expressed as \%'s of Active Payroll for Fiscal Year Beginning July 1, 2024 |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | NonContributory | Contributory | DROP | Total |
| Normal Cost: |  |  |  |  |
| Age and service annuities (including DROP and reduced retirement) |  |  |  | 8.35\% |
| Separation benefits |  |  |  | 2.45\% |
| Disability benefits |  |  |  | 0.53\% |
| Death-in-service annuities |  |  |  | 0.31\% |
| Administrative expenses |  |  |  | 0.40\% |
| Total | 9.50\% | 12.73\% | 9.29\% | 12.04\% |
| Member contributions | 0.00\% | 5.75\% | 0.00\% | 4.52\% |
| Employer Normal Cost | 9.50\% | 6.98\% | 9.29\% | 7.52\% |
| Unfunded Actuarial Accrued Liabilities |  |  |  | 7.80\% * |
| Total Employer Contribution |  |  |  | 15.32\% |

* The unfunded actuarial accrued liability and total payroll is projected to the beginning of Fiscal Year 2024 when determining the unfunded amortization rate. Unfunded actuarial accrued liabilities were amortized over a 14-year period.

Note: The above contribution rates are based upon State and Local payroll that includes payroll for DROP participants and retired members returned to work. The total payroll is \$2,052,587,429 as of June 30, 2022.

## Summary Statement of System Resources and Obligations Year Ended June 30, 2022

## Present Resources and Expected Future Resources

A. Present Valuation Assets:

1. Net assets from System financial statements
\$ 9,703,178,137
2. Market value adjustment
3. Valuation assets

517,081,360
10,220,259,497
B. Actuarial present value of expected future employer contributions:

1. For normal costs

898,351,559
2. For unfunded actuarial accrued liability
3. Total
$\begin{array}{r}2,005,868,896 \\ \hline 2,904,220,455\end{array}$
C. Actuarial present value of expected future member contributions
D. Total Present and Expected Future Resources
\$ 14,058,095,054

## Actuarial Present Value of Expected Future Benefit Payments

A. To retirees and beneficiaries
B. To vested terminated members
C. To present active and DROP members:

1. Allocated to service rendered prior to valuation date - actuarial accrued liability 4,934,304,998
2. Allocated to service likely to be rendered after valuation date
3. Total
$\begin{array}{r}1,831,966,661 \\ \hline 6,766,271,659\end{array}$
D. Total Actuarial Present Value of Expected Future Benefit Payments $\$ 14,058,095,054$

# Computed Actuarial Liabilities and Allocation Using Entry Age Actuarial Cost Method as of June 30, 2022 

| Actuarial Present Value of | Total <br> Present <br> Value |  | Portion <br> Covered By <br> Future Normal Cost Contributions |  | Actuarial Accrued Liabilities$(1)-(2)$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Benefits to be paid to current retirees, beneficiaries, and future beneficiaries of current retirees | \$ | 6,677,835,599 | \$ | - | \$ | 6,677,835,599 |
| Age and service allowances based on total service likely to be rendered by present active members and current DROP participants |  | 5,914,808,814 |  | 1,314,168,524 |  | 4,600,640,290 |
| Separation benefits (refunds of contributions and deferred allowances) likely to be paid to present active and inactive members |  | 1,133,506,677 |  | 385,594,357 |  | 747,912,320 |
| Disability benefits likely to be paid to present active members |  | 187,082,699 |  | 83,414,290 |  | 103,668,409 |
| Death-in-service benefits likely to be paid on behalf of present active members |  | 144,861,265 |  | 48,789,490 |  | 96,071,775 |
| Total | \$ | 14,058,095,054 | \$ | 1,831,966,661 | \$ | 12,226,128,393 |
| Applicable assets (funding value) | \$ | 10,220,259,497 | \$ | - | \$ | 10,220,259,497 |
| Liabilities to be covered by future contributions | \$ | 3,837,835,557 | \$ | 1,831,966,661 | \$ | 2,005,868,896 |

# Expected Development of Present Population June 30, 2022 

## Closed Group Population Projection



## Expected Termination Type from Active Employment



$\square$ Retirements $\square$ Non-Vested Separations $\square$ Deaths and Disabilities $\square$ Vested Separations

The charts show the expected future development of the present population in simplified terms. The Retirement System presently covers 44,197 active members (includes DROP). Eventually, $16 \%$ of the population is expected to terminate covered employment prior to retirement and forfeit eligibility for an employer provided benefit. About 79\% of the present population is expected to receive monthly retirement benefits either by retiring directly from active service, retiring from DROP, or retiring from vested deferred status. About $5 \%$ of the present population is expected to become eligible for death-inservice or disability benefits. Within 8 years, over half of the covered membership is expected to consist of new hires.

## Valuation Results <br> Comparative Statement <br> (\$ Millions)

| Valuation <br> Date June 30, | Actuarial <br> Accrued <br> Liabilities <br> \& Reserves | Valuation Assets | \% <br> Funded | Unfunded Actuarial Accrued Liabilities \& Reserves |  |  | Contribution Rate Computed Percents |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Dollars | Amortiz. <br> Period * | \% of Payroll | General <br> Assembly | State \& Local** |
| 2001 @ | \$4,111 | \$4,342 | 105.6 \% | \$(231) | 50 | (22) \% | 148.78 \% | 10.00 \% |
| 2002 \# | 4,398 | 4,404 | 100.1 | (6) | 6 | (1) | 150.95 | 10.00 |
| 2003 \# | 4,674 | 4,416 | 94.5 | 258 | 30 | 22 | 222.80 | 11.09 |
| 2004 | 5,005 | 4,438 | 88.7 | 567 | 30 | 48 | 201.39 | 12.54 |
| 2005 @\# | 5,619 | 4,584 | 81.6 | 1,035 | 22 | 85 | 459.47 | 12.54 |
| 2006 | 5,936 | 4,949 | 83.4 | 987 | 19 | 78 | 464.67 | 12.54 |
| 2007 @ | 6,174 | 5,498 | 89.1 | 676 | 18 | 52 | 410.58 | 11.01 |
| 2008 \# | 6,543 | 5,866 | 89.7 | 677 | 14 | 49 | 408.06 | 11.00 |
| 2009 @ | 6,938 | 5,413 | 78.0 | 1,525 | 30 | 106 | 521.36 | 12.46 |
| 2010 | 7,304 | 5,409 | 74.1 | 1,895 | 30 | 124 | 518.69 | 13.47 |
| 2011 \# | 7,734 | 5,467 | 70.7 | 2,267 | 30 | 147 | 939.81 | 14.24 |
| 2012 | 8,163 | 5,625 | 68.9 | 2,538 | 30 | 151 |  | 14.88 |
| 2013 \# | 8,284 | 6,159 | 74.3 | 2,125 | 25 | 126 |  | 14.76 |
| 2014 \# | 8,864 | 6,895 | 77.8 | 1,969 | 23 | 113 |  | 14.50 |
| 2015 \# | 9,295 | 7,352 | 79.1 | 1,943 | 25 | 111 |  | 14.50 |
| 2016 | 9,663 | 7,769 | 80.4 | 1,894 | 21 | 106 |  | 14.75 |
| 2017 \# | 10,321 | 8,157 | 79.0 | 2,164 | 25 | 121 |  | 15.32 |
| 2018 | 10,694 | 8,416 | 78.7 | 2,278 | 26 | 123 |  | 15.32 |
| 2019 | 11,129 | 8,739 | 78.5 | 2,390 | 24 | 124 |  | 15.32 |
| 2020 | 11,513 | 9,090 | 79.0 | 2,423 | 23 | 126 |  | 15.32 |
| 2021 @ | 11,821 | 9,893 | 83.7 | 1,928 | 16 | 101 |  | 15.32 |
| 2022 | 12,226 | 10,220 | 83.6 | 2,006 | 14 | 98 |  | 15.32 |

* Amortization period is for State division prior to 2001, State and Local division for 2001 and later and may be rounded above. General Assembly unfunded actuarial accrued liabilities are amortized over an 18-year period as of June 30, 2008.
** Local Government rate was $6.00 \%$ for the 1998 valuation, $7.00 \%$ for the 1999 valuation, and $8.00 \%$ for the 2000 valuation. Beginning with the June 30,2012 valuation, results include General Assembly.
@ After legislated changes in benefit provisions.
\# After changes in actuarial assumptions.


# Active Members and Retired Lives <br> Historical Comparative Schedule 

| Valuation Date | No. | Active Members |  |  | Retired Lives (Including DROP Members) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | No. | Active per Retired | Annual Benefits |  |
|  |  | Valuation Payroll |  |  |  |  |  |  |
|  |  | \$ Millions | Average | \% Incr. |  |  | \$ Millions | of Pay |
| 6/30/84 | NA | NA | NA | NA | 7,036 | NA | \$ 19.1 | 4.4\% |
| 6/30/85 | NA | NA | NA | NA | 7,331 | NA | 22.0 | 4.8\% |
| 6/30/86 | NA | NA | NA | NA | 7,649 | NA | 24.1 | 4.9\% |
| 6/30/87 | NA | NA | NA | NA | 8,074 | NA | 30.2 | 6.0\% |
| 6/30/88 | NA | NA | NA | NA | 9,155 | NA | 39.6 | 7.5\% |
| 6/30/89 | NA | NA | NA | NA | 9,418 | NA | 42.9 | 7.6\% |
| 6/30/90 | NA | NA | NA | NA | 9,747 | NA | 44.9 | 7.4\% |
| 6/30/91 | NA | NA | NA | NA | 10,110 | NA | 49.2 | 7.6\% |
| 6/30/92 | 39,752 | \$ 698.2 | \$ 17,564 | NA | 10,456 | 3.8 | 51.9 | 7.4\% |
| 6/30/93 | 39,849 | 733.4 | 18,404 | 4.8\% | 10,840 | 3.7 | 56.8 | 7.7\% |
| 6/30/94 | 40,940 | 778.7 | 19,021 | 3.3\% | 11,213 | 3.7 | 60.7 | 7.8\% |
| 6/30/95 | 42,041 | 834.5 | 19,850 | 4.4\% | 11,683 | 3.6 | 70.1 | 8.4\% |
| 6/30/96 | 42,712 | 889.3 | 20,821 | 4.9\% | 12,073 | 3.5 | 76.2 | 8.6\% |
| 6/30/97 | 43,068 | 938.5 | 21,791 | 4.7\% | 12,644 | 3.4 | 84.8 | 9.0\% |
| 6/30/98 | 43,047 | 974.7 | 22,644 | 3.9\% | 13,480 | 3.2 | 94.6 | 9.7\% |
| 6/30/99 | 43,064 | 1,008.9 | 23,427 | 3.5\% | 14,688 | 2.9 | 119.3 | 11.8\% |
| 6/30/00 | 43,121 | 1,050.0 | 24,351 | 3.9\% | 15,544 | 2.8 | 133.6 | 12.7\% |
| 6/30/01 | 42,556 | 1,070.1 | 25,146 | 3.3\% | 16,643 | 2.6 | 150.0 | 14.0\% |
| 6/30/02 | 42,230 | 1,111.5 | 26,320 | 4.7\% | 17,748 | 2.4 | 167.6 | 15.1\% |
| 6/30/03 | 42,879 | 1,147.9 | 26,772 | 1.7\% | 18,838 | 2.3 | 186.0 | 16.2\% |
| 6/30/04 | 42,826 | 1,175.8 | 27,455 | 2.6\% | 19,872 | 2.2 | 203.4 | 17.3\% |
| 6/30/05 | 42,938 | 1,214.9 | 28,295 | 3.1\% | 21,080 | 2.0 | 232.9 | 19.2\% |
| 6/30/06 | 43,453 | 1,267.1 | 29,159 | 3.1\% | 22,234 | 2.0 | 254.7 | 20.1\% |
| 6/30/07 | 43,630 | 1,302.6 | 29,855 | 2.4\% | 22,409 | 1.9 | 274.8 | 21.1\% |
| 6/30/08 | 44,357 | 1,379.8 | 31,106 | 4.2\% | 23,555 | 1.9 | 297.0 | 21.5\% |
| 6/30/09 | 44,702 | 1,433.7 | 32,073 | 3.1\% | 24,972 | 1.8 | 323.1 | 22.5\% |
| 6/30/10 | 45,394 | 1,522.7 | 33,544 | 4.6\% | 25,880 | 1.8 | 342.2 | 22.5\% |
| 6/30/11 | 45,145 | 1,542.9 | 34,177 | 1.9\% | 28,137 | 1.6 | 375.7 | 24.3\% |
| 6/30/12 | 45,937 | 1,606.1 | 34,962 | 2.3\% | 29,282 | 1.6 | 399.5 | 24.9\% |
| 6/30/13 | 45,707 | 1,612.7 | 35,285 | 0.9\% | 30,533 | 1.5 | 426.2 | 26.4\% |
| 6/30/14 | 45,841 | 1,638.0 | 35,735 | 1.3\% | 31,914 | 1.4 | 457.1 | 27.9\% |
| 6/30/15 | 45,722 | 1,645.0 | 35,979 | 0.7\% | 33,106 | 1.4 | 483.9 | 29.4\% |
| 6/30/16 | 45,676 | 1,686.5 | 36,923 | 2.6\% | 34,214 | 1.3 | 509.7 | 30.2\% |
| 6/30/17 | 46,094 | 1,668.8 | 36,204 | (1.9)\% | 36,260 | 1.3 | 540.1 | 32.4\% |
| 6/30/18 | 46,207 | 1,723.6 | 37,302 | 3.0\% | 37,398 | 1.2 | 575.1 | 33.4\% |
| 6/30/19 | 45,965 | 1,802.4 | 39,212 | 5.1\% | 38,543 | 1.2 | 609.1 | 33.8\% |
| 6/30/20 | 44,373 | 1,795.7 | 40,469 | 3.2\% | 39,805 | 1.1 | 637.1 | 35.5\% |
| 6/30/21 | 42,669 | 1,781.8 | 41,759 | 3.2\% | 40,762 | 1.0 | 658.8 | 37.0\% |
| 6/30/22 | 42,771 | 1,925.5 | 45,020 | 7.8\% | 41,390 | 1.0 | 671.2 | 34.9\% |

The above valuation payroll results do not include DROP payroll.

## Actuarial Accrued Liabilities and Assets





## Short Condition Test

The APERS funding objective is to meet long-term benefit promises through contributions that remain approximately level from year to year as a percent of member payroll. If the contributions to the System are level in concept and soundly executed, the System will pay all promised benefits when due -- the ultimate test of financial soundness. Testing for level contribution rates is the long-term condition test.

A short condition test is one means of checking a System's progress under its funding program. In a short condition test, the Plan's present assets (cash and investments) are compared with:

1) Active member contributions on deposit;
2) The liabilities for future benefits to present retired lives; and
3) The liabilities for service already rendered by active members.

In a System that has been following the discipline of level percent-of-payroll financing, the liabilities for active member contributions on deposit (liability 1) and the liabilities for future benefits to present retired lives (liability 2) will be fully covered by present assets (except in unusual circumstances). In addition, the liabilities for service already rendered by active members (liability 3 ) will be partially covered by the remainder of present assets. The larger the funded portion of liability 3 , the stronger the condition of the System. Liability 3 being fully funded is uncommon.

# Short Condition Test <br> Comparative Statement (\$ in Millions) 

Entry Age Accrued Liability

\left.|  | Entry Age Accrued Liability |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | (1) | (2) | (3) |  |  |  |
| Portion of Present |  |  |  |  |  |  |$\right)$

STATE DIVISION (including sub-divisions)

| $1998 @$ | $\$ 17.2$ | $\$ 640.3$ | $\$ 1,395.9$ | $\$ 2,328.5$ | $100 \%$ | $100 \%$ | $119 \%$ | $113 \%$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $1999 @ \#$ | 16.9 | 784.0 | $1,634.2$ | $2,637.1$ | $100 \%$ | $100 \%$ | $112 \%$ | $108 \%$ |
| 2000 | 15.8 | 747.5 | $1,865.7$ | $2,943.3$ | $100 \%$ | $100 \%$ | $117 \%$ | $112 \%$ |

LOCAL GOVERNMENT DIVISION

| $1998 @$ | $\$ 8.8$ | $\$ 337.9$ | $\$ 501.1$ | $\$ 968.1$ | $100 \%$ | $100 \%$ | $124 \%$ | $114 \%$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $1999 \#$ | 8.8 | 446.9 | 587.9 | $1,074.7$ | $100 \%$ | $100 \%$ | $105 \%$ | $103 \%$ |
| 2000 | 7.6 | 440.0 | 706.0 | $1,178.1$ | $100 \%$ | $100 \%$ | $103 \%$ | $102 \%$ |

STATE AND LOCAL GOVERNMENT DIVISION

| 2001\# | \$23.4 | \$1,305.0 | \$2,759.2 | \$4,335.5 | 100\% | 100\% | 109\% | 106\% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2002@ | 20.5 | 1,502.7 | 2,850.8 | 4,397.2 | 100\% | 100\% | 101\% | 101\% |
| 2003@ | 20.5 | 1,624.7 | 3,004.7 | 4,408.3 | 100\% | 100\% | 92\% | 95\% |
| 2004 | 20.5 | 1,762.2 | 3,197.6 | 4,429.9 | 100\% | 100\% | 83\% | 89\% |
| 2005@ | 15.5 | 1,878.2 | 3,701.7 | 4,576.1 | 100\% | 100\% | 72\% | 82\% |
| 2006 | 15.5 | 1,990.6 | 3,907.3 | 4,941.1 | 100\% | 100\% | 75\% | 84\% |
| 2007\# | 29.7 | 2,268.5 | 3,856.7 | 5,489.3 | 100\% | 100\% | 83\% | 89\% |
| 2008@ | 45.8 | 2,463.9 | 4,014.9 | 5,858.1 | 100\% | 100\% | 83\% | 90\% |
| 2009 | 66.4 | 2,750.3 | 4,059.9 | 5,406.8 | 100\% | 100\% | 64\% | 79\% |
| 2009\# | 66.4 | 2,750.3 | 4,103.5 | 5,406.8 | 100\% | 100\% | 63\% | 78\% |
| 2010 | 92.8 | 2,928.7 | 4,266.1 | 5,403.5 | 100\% | 100\% | 56\% | 74\% |
| 2011@ | 119.2 | 3,268.3 | 4,327.8 | 5,462.6 | 100\% | 100\% | 48\% | 71\% |
| 2012 | 122.1 | 3,518.7 | 4,521.9 | 5,625.4 | 100\% | 100\% | 44\% | 69\% |
| 2013@ | 147.9 | 3,855.2 | 4,281.1 | 6,159.3 | 100\% | 100\% | 50\% | 74\% |
| 2014@ | 176.3 | 4,246.7 | 4,440.6 | 6,894.9 | 100\% | 100\% | 56\% | 78\% |
| 2015@ | 201.1 | 4,654.5 | 4,439.2 | 7,351.7 | 100\% | 100\% | 56\% | 79\% |
| 2016 | 228.4 | 4,929.2 | 4,505.1 | 7,768.9 | 100\% | 100\% | 58\% | 80\% |
| 2017 | 291.1 | 5,547.3 | 4,671.8 | 8,157.0 | 100\% | 100\% | 50\% | 78\% |
| 2017@ | 291.1 | 5,460.9 | 4,568.5 | 8,157.0 | 100\% | 100\% | 53\% | 79\% |
| 2018 | 334.7 | 5,717.9 | 4,641.7 | 8,416.4 | 100\% | 100\% | 51\% | 79\% |
| 2019 | 376.0 | 6,015.8 | 4,737.0 | 8,738.7 | 100\% | 100\% | 50\% | 79\% |
| 2020 | 410.2 | 6,270.1 | 4,832.7 | 9,090.4 | 100\% | 100\% | 50\% | 79\% |
| 2021\# | 439.2 | 6,531.0 | 4,851.3 | 9,892.5 | 100\% | 100\% | 60\% | 84\% |
| 2022 | 473.0 | 6,677.8 | 5,075.3 | 10,220.3 | 100\% | 100\% | 60\% | 84\% |

# Risks Associated With Measuring the Accrued Liability and Actuarially Determined Contribution 

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. Investment Risk - actual investment returns may differ from the expected returns;
2. Asset/Liability Mismatch - changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. Contribution Risk - actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
4. Salary and Payroll Risk - actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
5. Longevity Risk - members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
6. Other Demographic Risks - members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The computed contribution rate shown on page A-3 may be considered as a minimum contribution rate that complies with the Board's funding policy. The timely receipt of the actuarially determined contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.

## Plan Maturity Measures

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

|  | 2022 | 2021 | 2020 |
| :---: | :---: | :---: | :---: |
| Ratio of the market value of assets to total payroll | 4.73 | 5.85 | 4.53 |
| Ratio of actuarial accrued liability to payroll | 5.96 | 6.20 | 5.97 |
| Ratio of actives to retirees and beneficiaries | 1.0 | 1.0 | 1.1 |
| Ratio of net cash flow to market value of assets | (2.6)\% | (2.2)\% | (2.7)\% |
| Duration of present value of future benefits | 14.43 | 14.23 | 14.38 |

## Funded Ratio

The ratio of actuarial value of assets to actuarial accrued liabilities is expected to trend toward $100 \%$ by June 30, 2039 under the current amortization period.

## Ratio of Market Value of Assets to Payroll

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets $5 \%$ different than assumed would equal 10\% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

## Ratio of Actuarial Accrued Liability to Payroll

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of $100 \%$ is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time. The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability $2 \%$ other than assumed would equal $5 \%$ of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

## Ratio of Unfunded Actuarial Accrued Liability to Payroll

The ratio of the unfunded actuarial accrued liability to payroll is expected to trend toward 0\% by June 30, 2039.

## Ratio of Actives to Retirees and Beneficiaries

A young plan with many active members and few retirees will have a high ratio of actives to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0 .

## Ratio of Net Cash Flow to Market Value of Assets

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

## Standard Deviation of Investment Return to Payroll

This measure illustrates the impact of a one standard deviation change in investment return as a percent of payroll. Investment return experience other than expected ultimately affects the employer contribution rates. The higher the ratio of this risk metric, the greater the expected volatility in employer contribution rates. Absent changes in investment policy, this metric is expected to increase as the assets grow to $100 \%$ of the AAL.

## Duration of Present Value of Future Benefits

The duration of the present value of future benefits may be used to approximate the sensitivity to a $1 \%$ change in the assumed rate of return. For example, duration of 10 indicates that the present value of future benefits would increase approximately $10 \%$ if the assumed rate of return were lowered $1 \%$.

## Additional Risk Assessment

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.

Summary of Risk Measures

| Valuation Date June 30, | Funded Ratio |  | UAAL <br> Amortization Period | Total UAAL / Total Payroll | Total Actuarial Value of Assets / Total Payroll | Total AAL / <br> Total Payroll | Standard Deviation of Investment Return / Total Payroll |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Based on AVA | Based on MVA |  |  |  |  |  |
| 2005 @\# | 82 \% | 83 \% | 22 | 0.9 | 3.8 | 4.6 | ** |
| 2006 | 83 | 87 | 19 | 0.8 | 3.9 | 4.7 | ** |
| 2007 @ | 89 | 97 | 18 | 0.5 | 4.2 | 4.7 | ** |
| 2008 \# | 90 | 86 | 14 | 0.5 | 4.3 | 4.7 | ** |
| 2009 @ | 78 | 62 | 30 | 1.1 | 3.8 | 4.8 | ** |
| 2010 | 74 | 65 | 30 | 1.2 | 3.6 | 4.8 | ** |
| 2011 \# | 71 | 75 | 30 | 1.5 | 3.4 | 4.8 | ** |
| 2012 | 69 | 70 | 30 | 1.5 | 3.3 | 4.8 | ** |
| 2013 \# | 74 | 77 | 25 | 1.3 | 3.6 | 4.9 | ** |
| 2014 \# | 78 | 85 | 23 | 1.1 | 4.0 | 5.1 | 59 \% |
| 2015 \# | 79 | 81 | 25 | 1.1 | 4.2 | 5.3 | 58 \% |
| 2016 | 80 | 76 | 21 | 1.1 | 4.3 | 5.4 | 56 \% |
| 2017 \# | 78 | 76 | 25 | 1.3 | 4.6 | 5.9 | 56 \% |
| 2018 | 79 | 80 | 26 | 1.2 | 4.6 | 5.8 | 63 \% |
| 2019 | 79 | 79 | 24 | 1.2 | 4.5 | 5.8 | 62 \% |
| 2020 | 79 | 76 | 23 | 1.3 | 4.7 | 6.0 | 62 \% |
| 2021 @ | 84 | 94 | 16 | 1.0 | 5.2 | 6.2 | 76 \% |
| 2022 | 84 | 79 | 14 | 1.0 | 5.0 | 6.0 | 70 \% |

@ After legislated changes in benefit provisions.
\# After changes in actuarial assumptions.
** Unavailable.
Funded ratio: The funded ratio is expected to trend toward $100 \%$ by June 30,2039 under the current amortization period.
UAAL Amortization Period: The statutory amortization period is expected to decrease by one year each year.
UAAL / Total Payroll: The ratio of the unfunded actuarial accrued liability to payroll is expected to trend towards 0\% by June 30, 2039.
Funding Value of Assets / Total Payroll: As the funded ratio increases, this ratio is expected to converge to the ratio of Total AAL / Payroll.
Total AAL / Total Payroll: This measure is expected to increase as the System matures.
Standard Deviation of Investment Return / Total Payroll: This measure illustrates the impact of a one standard deviation change in investment return as a percent of payroll. Investment return experience other than expected ultimately affects the employer contribution rates. The higher the ratio of this risk metric, the greater the expected volatility in employer contribution rates. Absent changes in investment policy, this metric is expected to increase as the assets grow to $100 \%$ of the AAL.

## Section B

Valuation Data

# Summary of Provisions Evaluated (Excludes Special Provisions for General Assembly) (Last Changed as of $7 / 1 / 2009$ ) 

The Old Contributory Plan is available to persons who became members of APERS before January 1, 1978. The Non-Contributory Plan applies to all persons first hired after January 1, 1978 and before July 1, 2005 in APERScovered employment. The New Contributory Plan applies to all persons hired after July 1, 2005 in APERScovered employment or Non-Contributory members who elected to participate in the New Contributory Plan.

New Contributory Plan
Non-Contributory Plan

## Voluntary Retirement

With a full benefit, after either (a) age 65 with 5 years of service, or (b) 28 years of actual service, regardless of age. For sheriff and public safety members, the age 65 requirement is reduced 1 month for each 2 months of actual service, but not below age 55 (age 52 for sheriff members with a minimum of 10 years of actual service).

With a reduced benefit, after age 55 with 5 years of service or any age with 25 years of service. The reduction is equal to $1 / 2$ of $1 \%$ for each month retirement precedes normal retirement age or $1 \%$ for each month below 28 years of actual service, whichever is less.

Final Average Compensation (FAC)
Average of highest 36 calendar months of covered compensation ( 60 months for members hired on or after July 1,2022 ).

With a full benefit, after either (a) age 65 with 5 years of service, or (b) 28 years of actual service, regardless of age. For sheriff and public safety members, the age 65 requirement is reduced 1 month for each 2 months of actual service, but not below age 55 (age 52 for sheriff members with a minimum of 10 years of actual service).

With a reduced benefit, after age 55 with 5 years of service or any age with 25 years of service. The reduction is equal to $1 / 2$ of $1 \%$ for each month retirement precedes normal retirement age or $1 \%$ for each month below 28 years of actual service, whichever is less.

Average of highest 36 calendar months of covered compensation (60 months for members hired on or after July 1,2022 ).

## Full Age \& Service Retirement Benefit

2.00\% of FAC times years of service ( $2.03 \%$ for service prior to July 1,2007 ), plus $.5 \%$ of FAC times years of service over 28 years for service after July 1,2009 . The minimum monthly benefit is $\$ 150$ minus any age and beneficiary option reductions.
1.72\% of FAC times years and months of credited service ( $1.75 \%$ for service prior to July 1,2007 ), plus $.5 \%$ of FAC times years of service over 28 years for service after July 1,2009 . If retirement is prior to age 62 , an additional $.33 \%$ of FAC times years of service will be paid until age 62. The portion of the APERS benefit based on service before 1978 cannot be less than the amount provided by contributory provisions in effect at the time of retirement. The minimum monthly benefit is $\$ 150$ minus any age and beneficiary option reductions.

# Summary of Provisions Evaluated 

New Contributory Plan

## Benefit Increases After Retirement

Annually, there will be a cost-of-living adjustment equal to $3 \%$ of the current benefit.

For members first hired on or after July 1, 2022, the redetermined amount is the monthly benefit payable as of the preceding July 1 increased by the lesser of three percent (3\%), or the percentage change in the Consumer Price Index for Urban Wage Earnings and Clerical Workers (CPI-W) over the one-year period ending in the December preceding the redetermination date.

Annually, there will be a cost-of-living adjustment equal to $3 \%$ of the current benefit.

For members first hired on or after July 1, 2022, the redetermined amount is the monthly benefit payable as of the preceding July 1 increased by the lesser of three percent (3\%), or the percentage change in the Consumer Price Index for Urban Wage Earnings and Clerical Workers (CPI-W) over the one-year period ending in the December preceding the redetermination date.

## Member Contribution Rates

5\% of covered compensation (pre-tax). Beginning July 1, 2022, the member contribution rate will increase in increments of $0.25 \%$ per year until it reaches the maximum 7\%. Member contributions are refundable if APERS-covered employment terminates before a monthly benefit is payable. Members will earn interest on the contributions at a rate of $2 \%$ annually.

No employee contributions for service after January 1, 1978. If there is service before January 1, 1978, contributions for that period are refundable later in the same manner as under the Contributory Plan.

## Vested Retirement Benefits

5 or more years of service, and leaving APERS-covered employment before full retirement age. Deferred full retirement benefit, based on service and pay at termination, begins at age 65. A death benefit is payable to surviving spouse of member who dies before benefit commencement.

In place of deferred full benefit, at age 55 or older a qualifying member can elect an immediate reduced benefit.

5 or more years of service, and leaving APERS-covered employment before full retirement age. Deferred full retirement benefit, based on service and pay at termination, begins at age 65. A death benefit is payable to surviving spouse of member who dies before benefit commencement.

In place of deferred full benefit, at age 55 or older a qualifying member can elect an immediate reduced benefit.

## Total and Permanent Disability

Disabled after 5 or more years of service, including credit for 18 of the 24 months preceding disability.

Amount is computed as an age \& service benefit, based on service and pay at disability.

Disabled after 5 or more years of service, including credit for 18 of the 24 months preceding disability.

Amount is computed as an age \& service benefit, based on service and compensation at disability.

# Summary of Provisions Evaluated 

## Death After Retirement

If death occurs before total monthly benefit payments equal member's accumulated contributions, the difference is refunded.

A retiring member can also elect an optional form of benefit, which provides beneficiary protection paid for by reducing the retired member's benefit amount. Should the member elect a straight life benefit and decease within 12 months of the date of retirement, a benefit may be payable to the surviving spouse under certain conditions.

Member contributions before 1978 are protected in the same manner as under the Contributory Plan.

A retiring member can also elect an optional form of benefit, which provides beneficiary protection paid for by reducing the retired member's benefit amount. Should the member elect a straight life benefit and decease within 12 months of the date of retirement, a benefit may be payable to the surviving spouse under certain conditions.

## Death While In APERS-Covered Employment

Member's accumulated contributions are refundable.

If the member had 5 or more years of service, monthly benefits are payable instead. Surviving spouse receives a benefit computed as if member had retired and elected the Joint \& 75\% Survivor Option. Payment begins immediately.

Each dependent child receives benefit of $10 \%$ of compensation (maximum of $25 \%$ for all children).

Dependent parents benefits are payable if neither spouse nor children's benefits are payable.

Member's accumulated contributions before 1978 are refundable.

If the member had 5 or more years of service, monthly benefits are payable instead. Surviving spouse receives a benefit computed as if member had retired and elected the Joint \& 75\% Survivor Option. Payment begins immediately.

Each dependent child receives benefit of $10 \%$ of compensation (maximum of $25 \%$ for all children).

Dependent parents benefits are payable if neither spouse nor children's benefits are payable.

# Summary of Provisions Evaluated <br> Credited Service 

Public Safety Members (including State Capitol Police and Wildlife Sub-Division members) hired before July 1, 1997

Governor (hired before July 1, 1999)

Elected State Constitutional Officers (hired before July 1, 1999)

General Assembly

Other Elected Public Officials
(municipal and county officials)
All Other Members

1-1/2 times regular rate with 5 years actual service required to meet benefit eligibility rules.

3 times regular rate with 5 years actual service required to meet death-in-service eligibility and 4 years actual service required for other benefit eligibility.

2-1/2 times regular rate with 5 years actual service required to meet benefit eligibility.

Regular crediting rate with 5 years of actual service required to meet death-in-service eligibility and 10 years of actual service required for other benefit eligibility.

2 times regular rate with 5 years actual service required to meet benefit eligibility.

Regular rate.

## Arkansas Public Employees Deferred Retirement Option Plan

Members with 28 years of actual service in APERS or in combination with a reciprocal system are eligible to participate.

Members, for a maximum of 10 years, may continue employment and have $75 \%$ of their accrued benefit (at date of participation with 30 or more years of service) paid into the Deferred Retirement Option Plan in lieu of any further benefit accruals.

The payments into the Deferred Retirement Option Plan accumulate with interest at a rate established by the Board. The interest is paid on the mean balance and is paid to the member at termination of active membership in either a lump sum or as an annuity.

Employer contributions continue for members participating in the DROP.

# Summary of Provisions Evaluated General Assembly Division Additional Benefit Provisions 

## Voluntary Retirement Eligibility

Age 65 with 10 or more years of credited service, 28 years of actual service regardless of age, or age 55 with 12 or more years of actual service, 10 of which must be as a member of the General Assembly. In addition, a member of the General Assembly who was a member of the General Assembly on July 1, 1979, or holding any other Arkansas elective office on July 1, 1979, is eligible to retire with 17.5 years of actual service regardless of age.

## Vesting

Termination of employment prior to normal retirement age after completing 10 or more years of credited service.

## Retirement Benefit

$\$ 35.00$ per month times years of General Assembly service. The amount is $\$ 40.00$ per month per year of service for any member who served as Speaker of the House of Representatives or President Pro Tempore of the Senate.

## Disability

Eligibility: 10 years of credited service.
Amount: Accrued retirement benefit.

## Death-In-Service

Eligibility: 5 years of service.

Amount - Less than 10 years in General Assembly: Same as for regular members.
Amount - 10 or more years in General Assembly: $100 \%$ of the benefit the member would have been entitled to had he or she been at retirement age payable to an eligible surviving spouse.

## Death-After-Retirement

$100 \%$ of the benefit the member was receiving payable to an eligible surviving spouse.

## Participation

A member of the General Assembly may, at any time, elect either (i) to be covered by regular benefit provisions, or (ii) to discontinue an APERS membership.

Summary of Provisions Evaluated Illustration of Benefit Changes During Recent Years of Retirement and Related Changes in Purchasing Power

| Year Ended June 30 | Increase Beginning of Year | Benefit Dollars in Year | Inflation (Loss) in Year\# | Purchasing Power at Year End |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 1985 \$ | \% of 1985 |
| 1985 | -- | \$ 8,000 | (3.7)\% | \$8,000 | 100\% |
| 1986 | \$ 240 | 8,240 | (1.7)\% | 8,102 | 101\% |
| 1987 | 240 | 8,480 | (3.7)\% | 8,041 | 101\% |
| 1988 | 240 | 8,720 | (3.9)\% | 7,958 | 99\% |
| 1989 | 240 | 8,960 | (5.1)\% | 7,780 | 97\% |
| 1990 | 240 | 9,200 | (4.7)\% | 7,630 | 95\% |
| 1991 | 240 | 9,440 | (4.7)\% | 7,478 | 93\% |
| 1992 | 661 | 10,101 | (3.1)\% | 7,761 | 97\% |
| 1993 | 303 | 10,404 | (3.0)\% | 7,761 | 97\% |
| 1994 | 584 | 10,988 | (2.5)\% | 7,996 | 100\% |
| 1995 | 275 | 11,263 | (3.0)\% | 7,958 | 99\% |
| 1996 | 1,064 | 12,327 | (2.8)\% | 8,472 | 106\% |
| 1997 | 345 | 12,672 | (3.0)\% | 8,506 | 106\% |
| 1998 | 760 | 13,432 | (2.3)\% | 8,761 | 110\% |
| 1999 | 309 | 13,741 | (1.7)\% | 8,896 | 111\% |
| 2000 | 990 | 14,731 | (3.7)\% | 9,194 | 115\% |
| 2001 | 442 | 15,173 | (3.2)\% | 9,172 | 115\% |
| 2002 | 713 | 15,886 | (1.1)\% | 9,502 | 119\% |
| 2003 | 477 | 16,363 | (2.1)\% | 9,586 | 120\% |
| 2004 | 491 | 16,854 | (3.0)\% | 9,586 | 120\% |
| 2005 | 506 | 17,360 | (3.2)\% | 9,570 | 120\% |
| 2006 | 521 | 17,881 | (4.1)\% | 9,465 | 118\% |
| 2007 | 715 | 18,596 | (2.4)\% | 9,617 | 120\% |
| 2008 | 558 | 19,154 | (5.6)\% | 9,380 | 118\% |
| 2009 | 575 | 19,729 | 2.1 \% | 9,864 | 123\% |
| 2010 | 592 | 20,321 | (1.2)\% | 10,036 | 125\% |
| 2011 | 610 | 20,931 | (3.6)\% | 9,962 | 125\% |
| 2012 | 628 | 21,559 | (1.4)\% | 10,118 | 126\% |
| 2013 | 647 | 22,206 | (2.0)\% | 10,221 | 128\% |
| 2014 | 666 | 22,872 | (2.0)\% | 10,322 | 129\% |
| 2015 | 686 | 23,558 | (0.2)\% | 10,614 | 133\% |
| 2016 | 707 | 24,265 | (0.8)\% | 10,843 | 136\% |
| 2017 | 728 | 24,993 | (1.7)\% | 10,979 | 137\% |
| 2018 | 750 | 25,743 | (2.9)\% | 10,984 | 137\% |
| 2019 | 772 | 26,515 | (1.8)\% | 11,112 | 139\% |
| 2020 | 795 | 27,310 | (1.0)\% | 11,334 | 142\% |
| 2021 | 819 | 28,129 | (5.4)\% | 11,080 | 139\% |
| 2022 | 844 | 28,973 | (8.5)\% | 10,516 | 131\% |
| 2023 | 869 | 29,842 |  |  |  |

\# Based on Consumer Price Index, All Urban Consumers, United States City Average (July values).

## Revenues and Expenditures <br> July 1, 2021 Through June 30, 2022 Market Value

|  | Totals |
| :--- | ---: |
| Balance 7/1/2021 | \$11,153,811,930 |
| Revenues |  |
| Member contributions | $80,233,780$ |
| Employer contributions | $320,059,498$ |
| Transfers | $3,643,141$ |
| Other | $1,444,782$ |
| Investment return* | $(1,189,512,863)$ |
| Total | $(784,131,662)$ |
|  |  |
| Expenditures |  |
| Benefits paid and refunds | $650,293,902$ |
| Expenses | $11,761,420$ |
| Total | $662,055,322$ |
| Reserve Adjustments |  |
|  |  |
| Balance 6/30/2022 |  |
| Less Contributions Receivable |  |
| Balance Available for Funding Valuation | $\$ 9,703,178,137$ |

[^0]Note: Results may not total due to rounding.

## Reported Accrued Assets Available for Benefits June 30, 2022

| Retirement System Account | Reported Assets June 30, 2022 |
| :---: | :---: |
| Employer Accumulation Account | \$ 1,651,053,525 * |
| Members Deposit Account | 559,296,816 |
| Members Deposit Interest Reserve | 104,002,318 |
| Retirement Reserve Account | 6,677,835,599 |
| Deferred Annuity Reserve Account | 613,987,796 |
| DROP Reserve | 101,366,665 |
| Miscellaneous Reserves | 82,226 |
| Total Market Value | \$ 9,707,624,945 |
| Less Contributions Receivable | 4,446,808 |
| Market Value Available for Funding | \$ 9,703,178,137 |
| Funding Value of Assets | \$ 10, 220,259,497 |
| Valuation Asset Adjustment | 517,081,360 |
| Adjusted Employer Accum. Account | \$ 2,168,134,885 |

* After recommended reserve transfers (see page A-2).


# Reported Accrued Assets Available for Benefits <br> June 30, 2022 (Concluded) 

The Employers Accumulation Account represents employer contributions accumulated for benefits on behalf of present members.

The Members Deposit Account represents member contributions accumulated for (1) monthly benefits at retirement, and (2) refunds upon termination if monthly benefits are not payable.

The Members Deposit Interest Reserve Account represents interest credited on member contributions.

The Retirement Reserve Account represents reserves, from employer and member contributions, held for the monthly benefits being paid to present retired lives.

The Deferred Annuity Account represents employer reserves held for future monthly benefits to present inactive members.

In financing the liabilities, the Fund balances displayed on the previous page were applied to the actuarial accrued liabilities.

## Development of Funding Value of Assets

Valuation Date June 30:
A. Funding Value Beginning of Year
B. Market Value End of Year
C. Market Value Beginning of Year
D. Non-Investment Net Cash Flow
E. Investment Income

E1. Market Total: B-C - D
E2. Assumed Rate
E3. Amount for Immediate Recognition
E4. Amount for Phased-In Recognition
F. Phased-In Recognition of Investment Income

F1. Current Year: $0.25 \times$ E4
F2. First Prior Year
F3. Second Prior Year
F4. Third Prior Year
F5. Total Phase-Ins
G. Preliminary Funding Value End of Year: A + D + E3 + F5
H. Adjustment to Minimum of $75 \%$ of $B$, Maximum $125 \%$ of $B$
I. Funding Value End of Year
J. Difference Between Market \& Funding Value
K. Recognized Rate of Return
L. Market Rate of Return
M. Ratio of Funding Value to Market Value

2020

| $\$ 8,738,714,746$ | $\$ 9,090,423,393$ | $\$ 9,892,522,828$ |
| ---: | ---: | ---: |
| $8,738,362,156$ | $11,148,502,679$ | $9,703,178,137$ |
| $8,803,211,537$ | $8,738,362,156$ | $11,148,502,679$ |
| $(238,916,672)$ | $(248,381,476)$ | $(256,674,121)$ |

$174,067,291 \quad 2,658,521,999 \quad(1,188,650,421)$
$(442,307,844) \quad 2,017,334,168 \quad(1,886,895,311)$

| $(110,576,961)$ | $504,333,542$ | $(471,723,828)$ |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $(35,866,854)$ | $(110,576,961)$ | $504,333,542$ | $\$(471,723,828)$ |  |  |  |
| $51,403,353$ | $(35,866,854)$ | $(110,576,961)$ | $504,333,542$ | $\$$ | $(471,723,828)$ |  |
| $69,290,646$ | $51,403,353$ | $(35,866,853)$ | $(110,576,961)$ | $504,333,542$ | $\$$ | $(471,723,827)$ |
| $(25,749,816)$ | $409,293,080$ | $(113,834,100)$ | $(77,967,247)$ | $32,609,714$ | $(471,723,827)$ |  |

$\$ 9,090,423,393 \quad \$ 9,892,522,828 \quad \$ 10,220,259,497$
$\$ 9,090,423,393 \quad \$ 9,892,522,828 \quad \$ 10,220,259,497$
$\$ 9,090,423,393 \quad \$ 9,892,522,828 \quad \$ 10,220,259,497$
(352,061,237)
$1,255,979,851$
30.9\%

89\%
$(517,081,360)$
6.0\%
(10.8)\%

The Funding Value of Assets recognizes assumed investment return (line E3) fully each year. Differences between actual and assumed investment return (Line E4) are phased-in over a closed 4 -year period. During periods when investment performance exceeds the assumed rate, Funding Value of Assets will tend to be less than Market Value. During periods when investment performance is less than the assumed rate, Funding Value of Assets will tend to be greater than Market Value. If assumed rates are exactly realized for 3 consecutive years, Funding Value will become equal to Market Value.

## Summary of Annuitants on Rolls

Retirees and beneficiaries (including DROP participants) on rolls included in the valuation totaled 41,390, involving annual annuities of $\$ 671,216,064$, distributed as follows:

| Division | Number | Annuities Being Paid July 1, 2022 |  |
| :---: | :---: | :---: | :---: |
|  |  | Monthly | Annualized |
| State \& Local | 39,670 | \$ 51,354,432 | \$ 616,253,184 |
| General Assembly | 97 | 144,138 | 1,729,656 |
| Governor | 1 | 5,809 | 69,708 |
| Wildlife | 151 | 537,500 | 6,450,000 |
| State Constitutional Officers | 14 | 65,443 | 785,316 |
| Penitentiary | 0 | 0 | 0 |
| Sub-total | 39,933 | 52,107,322 | 625,287,864 |
| DROP | 1,426 | 3,794,324 | 45,531,888 |
| DROP "Frozen" | 31 | 33,026 | 396,312 |
| Totals | 41,390 | \$ 55,934,672 | \$ 671,216,064 |

DROP "Frozen" members are members who previously participated in the APERS DROP, but are currently working with another agency and are no longer accruing DROP benefits with APERS. Because their date of retirement is unknown, they were assumed to retire in the following year.

Inactive members, entitled to deferred annuities, included in the valuation totaled 15,066, involving deferred monthly annuities of $\$ 7,397,668$, distributed as follows:

|  | Number of | Deferred Annuities |  |
| :--- | :---: | ---: | ---: |
| Division | Nuactive Members | Monthly | Annualized |
| State and Local | 15,057 | $\$$ | $7,389,648$ |
| General Assembly | 3 | $\$ 8,675,776$ |  |
| Wildlife | 3 | 1,653 | 19,836 |
| State Constitutional Officers | 3 | 1,494 | 17,928 |
| Totals | $\mathbf{1 5 , 0 6 6}$ | $\mathbf{\$}$ | $\mathbf{7 , 3 9 7 , 6 6 8}$ |

# Retirement System Totals <br> Annuities Being Paid Retirees and Beneficiaries and DROP Participants 

June 30, 2022
by Attained Age and Type of Retirement

| Attained Ages | DROP Members Currently Active In APERS |  | DROP "Frozen" <br> Members Currently Active in Another Agency |  | Age \& Service* |  | Disability |  | Death-in-Service <br> Beneficiaries |  | Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | No. | Annual <br> Amount | No. | Annual <br> Amount | No. | Annual <br> Annuities | No. | Annual <br> Annuities | No. | Annual <br> Annuities | No. | Annual Annuities |
| Under 40 |  |  |  |  | 93 | \$ 671,508 | 16 | \$ 79,284 | 195 | \$ 886,656 | 304 | \$ 1,637,448 |
| 40-44 |  |  |  |  | 37 | 264,816 | 25 | 188,964 | 27 | 146,916 | 89 | 600,696 |
| 45-49 | 12 | \$ 409,860 |  |  | 82 | 1,240,500 | 85 | 669,420 | 44 | 324,864 | 223 | 2,644,644 |
| 50-54 | 214 | 6,407,268 |  |  | 424 | 9,544,368 | 194 | 2,004,984 | 89 | 807,792 | 921 | 18,764,412 |
| 55-59 | 552 | 17,926,620 | 2 | \$ 27,108 | 1,898 | 32,937,612 | 392 | 4,115,136 | 119 | 1,078,968 | 2,963 | 56,085,444 |
| 60-64 | 472 | 14,899,092 | 12 | 110,340 | 5,096 | 83,125,164 | 667 | 7,154,316 | 188 | 1,561,524 | 6,435 | 106,850,436 |
| 65-69 | 137 | 4,604,148 | 7 | 232,860 | 8,576 | 138,481,524 | 675 | 7,752,300 | 217 | 2,135,136 | 9,612 | 153,205,968 |
| 70-74 | 31 | 1,056,060 | 9 | 24,552 | 8,070 | 134,855,184 | 576 | 6,186,072 | 139 | 1,297,044 | 8,825 | 143,418,912 |
| 75-79 | 7 | 212,136 | 1 | 1,452 | 5,665 | 92,707,008 | 322 | 3,447,624 | 123 | 1,402,560 | 6,118 | 97,770,780 |
| 80-84 | 1 | 16,704 |  |  | 3,215 | 49,091,256 | 90 | 978,036 | 66 | 654,432 | 3,372 | 50,740,428 |
| 85-89 |  |  |  |  | 1,646 | 25,575,084 | 29 | 426,648 | 31 | 361,596 | 1,706 | 26,363,328 |
| 90-94 |  |  |  |  | 630 | 9,864,876 | 7 | 113,100 | 14 | 118,608 | 651 | 10,096,584 |
| 95-99 |  |  |  |  | 146 | 2,647,296 | 2 | 35,748 | 3 | 12,744 | 151 | 2,695,788 |
| Over 100 |  |  |  |  | 19 | 332,184 |  |  | 1 | 9,012 | 20 | 341,196 |
| Totals | 1,426 | \$ 45,531,888 | 31 | \$ 396,312 | 35,597 | \$ 581,338,380 | 3,080 | \$33,151,632 | 1,256 | \$10,797,852 | 41,390 | \$671,216,064 |

* Including survivor beneficiaries of deceased retirees and QDRO alternate payees.


## Annuities Being Paid June 30, 2022 by Type of Annuity

| Type of Annuity | Number | Annual Annuities |  |
| :---: | :---: | :---: | :---: |
| Age \& Service Retirees |  |  |  |
| Life | 22,704 | \$ | 388,175,748 |
| Option A-60 ( 5 years certain) | 2,304 |  | 30,836,532 |
| Option A-120 (10 years certain) | 3,579 |  | 47,243,748 |
| Option B-50 (joint and 50\% survivor) | 1,949 |  | 40,948,752 |
| Option B-75 (joint and 75\% survivor) | 3,007 |  | 51,971,580 |
| Totals | 33,543 |  | 559,176,360 |
| Disability Retirees |  |  |  |
| Life | 2,087 |  | 22,637,820 |
| Option A-60 | 182 |  | 1,870,668 |
| Option A-120 | 384 |  | 4,019,304 |
| Option B-50 | 148 |  | 1,751,304 |
| Option B-75 | 279 |  | 2,872,536 |
| Totals | 3,080 |  | 33,151,632 |
| Beneficiaries of Age \& Service and Disability Retirees |  |  |  |
| Life | 39 |  | 796,332 |
| Option A-60 | 50 |  | 392,772 |
| Option A-120 | 323 |  | 3,127,980 |
| Option B-50 | 439 |  | 4,484,724 |
| Option B-75 | 887 |  | 10,758,912 |
| Totals | 1,738 |  | 19,560,720 |
| Total Age \& Service Retirees \& Beneficiaries | 35,281 |  | 578,737,080 |
| Death-in-Service Beneficiaries | 1,256 |  | 10,797,852 |
| Total Death and Disability Retirees \& Beneficiaries | 4,336 |  | 43,949,484 |
| QDRO Alternate Payees | 316 |  | 2,601,300 |
| Total Retirees \& Beneficiaries | 39,933 |  | 625,287,864 |
| DROP Participants | 1,426 |  | 45,531,888 |
| DROP "Frozen" Participants | 31 |  | 396,312 |
| Total Including DROP Participants | 41,390 | \$ | 671,216,064 |

The average monthly benefit is $\$ 1,351.41$

Schedule of Average Benefit Payments (Voluntary Retirements Still Receiving Benefits as of June 30, 2022)

|  | Years of Credited Service |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 10-14 | 15-19 | 20-24 | 25-29 | 30+ |
| Retirement Effective Dates July 1, 2021 to June 30, 2022 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{aligned} & \$ 492.89 \\ & 3,076.70 \\ & 1,043 \end{aligned}$ | $\begin{gathered} \$ 1,104.78 \\ 3,639.54 \\ 285 \end{gathered}$ | $\begin{gathered} \$ 1,552.90 \\ 3,796.11 \\ 260 \end{gathered}$ | $\begin{gathered} \$ 2,382.91 \\ 2,906.35 \\ 373 \end{gathered}$ | $\begin{gathered} \$ 3,343.83 \\ 2,423.25 \\ 197 \end{gathered}$ |
| Retirement Effective Dates July 1, 2020 to June 30, 2021 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{array}{r} 463.99 \\ 2,876.16 \\ 1,099 \end{array}$ | $\begin{aligned} & 1,031.14 \\ & 3,424.27 \\ & 286 \end{aligned}$ | $\begin{gathered} 1,610.53 \\ 3,725.26 \\ 226 \end{gathered}$ | $\begin{gathered} 2,465.92 \\ 2,696.20 \\ 341 \end{gathered}$ | $\begin{gathered} 3,328.40 \\ 2,474.28 \\ 188 \end{gathered}$ |
| Retirement Effective Dates July 1, 2019 to June 30, 2020 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{aligned} & 456.92 \\ & 2,795.17 \\ & 917 \end{aligned}$ | $\begin{aligned} & 1,026.18 \\ & 3,372.00 \\ & 272 \end{aligned}$ | $\begin{gathered} 1,621.47 \\ 3,901.88 \\ 208 \end{gathered}$ | $\begin{gathered} 2,430.77 \\ 2,770.32 \\ 340 \end{gathered}$ | $\begin{gathered} 3,202.74 \\ 2,275.73 \\ 171 \end{gathered}$ |
| Retirement Effective Dates July 1, 2018 to June 30, 2019 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{aligned} & 507.41 \\ & 2,742.20 \\ & 849 \end{aligned}$ | $\begin{array}{r} 989.10 \\ 3,215.86 \\ 260 \end{array}$ | $\begin{aligned} & 1,612.70 \\ & 3,676.80 \\ & 218 \end{aligned}$ | $\begin{gathered} 2,345.21 \\ 2,725.53 \\ 389 \end{gathered}$ | $\begin{gathered} 3,036.52 \\ 2,439.35 \\ 182 \end{gathered}$ |
| Retirement Effective Dates July 1, 2017 to June 30, 2018 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{gathered} 469.30 \\ 2,694.27 \\ 749 \end{gathered}$ | $\begin{aligned} & 1,035.32 \\ & 3,330.80 \\ & 265 \end{aligned}$ | $\begin{aligned} & 1,536.27 \\ & 3,693.39 \\ & 186 \end{aligned}$ | $\begin{gathered} 2,284.84 \\ 2,381.16 \\ 398 \end{gathered}$ | $\begin{gathered} 2,882.25 \\ 1,836.32 \\ 220 \end{gathered}$ |
| Retirement Effective Dates July 1, 2016 to June 30, 2017 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{aligned} & 502.83 \\ & 2,831.18 \\ & 823 \end{aligned}$ | $\begin{aligned} & 1,080.12 \\ & 3,298.33 \\ & 274 \end{aligned}$ | $\begin{aligned} & 1,524.40 \\ & 3,410.86 \\ & 192 \end{aligned}$ | $\begin{gathered} 2,387.38 \\ 3,520.07 \\ 464 \end{gathered}$ | $\begin{gathered} 3,043.95 \\ 3,768.69 \\ 222 \end{gathered}$ |
| Retirement Effective Dates July 1, 2015 to June 30, 2016 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{aligned} & 495.44 \\ & 2,863.32 \\ & 797 \end{aligned}$ | $\begin{aligned} & 1,035.69 \\ & 3,255.10 \\ & 228 \end{aligned}$ | $\begin{aligned} & 1,550.81 \\ & 3,758.69 \\ & 159 \end{aligned}$ | $\begin{gathered} 2,356.29 \\ 3,633.49 \\ 430 \end{gathered}$ | $\begin{gathered} 2,991.00 \\ 3,916.77 \\ 224 \end{gathered}$ |
| Retirement Effective Dates July 1, 2014 to June 30, 2015 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{aligned} & 480.43 \\ & 2,770.72 \\ & 815 \end{aligned}$ | $\begin{aligned} & 1,145.22 \\ & 3,233.87 \\ & 248 \end{aligned}$ | $\begin{aligned} & 1,603.03 \\ & 3,492.89 \\ & 208 \end{aligned}$ | $\begin{gathered} 2,431.62 \\ 3,459.11 \\ 463 \end{gathered}$ | $\begin{gathered} 2,892.41 \\ 3,519.87 \\ 217 \end{gathered}$ |
| Retirement Effective Dates July 1, 2013 to June 30, 2014 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{aligned} & 453.56 \\ & 2,677.75 \\ & 720 \end{aligned}$ | $\begin{aligned} & 1,005.19 \\ & 3,012.17 \\ & 220 \end{aligned}$ | $\begin{aligned} & 1,517.29 \\ & 3,482.59 \\ & 164 \end{aligned}$ | $\begin{gathered} 2,331.12 \\ 3,502.87 \\ 460 \end{gathered}$ | $\begin{gathered} 2,890.27 \\ 3,634.92 \\ 167 \end{gathered}$ |
| Retirement Effective Dates July 1, 2012 to June 30, 2013 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{aligned} & 464.08 \\ & 2,544.04 \\ & 758 \end{aligned}$ | $\begin{array}{r} 968.21 \\ 2,837.85 \\ 199 \end{array}$ | $\begin{aligned} & 1,580.64 \\ & 3,523.38 \\ & 181 \end{aligned}$ | $\begin{gathered} 2,408.40 \\ 3,312.00 \\ 488 \end{gathered}$ | $\begin{gathered} 2,890.40 \\ 3,648.90 \\ 194 \end{gathered}$ |
| Retirement Effective Dates July 1, 2012 to June 30, 2022 Average Monthly Benefit Average Monthly FAS Number of Active Retirees | $\begin{aligned} & 478.87 \\ & 2,801.15 \\ & 8,570 \end{aligned}$ | $\begin{array}{r} 1,044.67 \\ 3,282.58 \\ \hline 2.537 \end{array}$ | $\begin{aligned} & 1,573.40 \\ & 3,654.80 \end{aligned}$ $2,002$ | $\begin{aligned} & 2,381.14 \\ & 3,130.29 \\ & 4,146 \end{aligned}$ | $\begin{aligned} & 3,045.25 \\ & 3,013.31 \\ & 1,982 \end{aligned}$ |

# Annuities Being Paid by Type <br> June 30, 2022 



New Retirees
June 30, 2022

|  | New Retirees June 30, 2022 |  |  |
| :---: | :---: | :---: | :---: |
|  | Age \& | Disability |  |
|  | Service |  |  |
| Number* | 2,148 |  | 175 |
| Average Age (yrs.) | 62.9 |  | 56.3 |
| Average Service (yrs.) | 16.9 |  | 14.1 |
| Average Monthly Benefit | \$ 1,292 | \$ | 863 |

* May include members who become new retirees from a non-active status.


# Retirement System Totals Annuities Likely to be Paid Present Inactive Members June 30, 2022 <br> by Attained Age 

| Attained <br> Ages | No. | Estimated <br> Annual <br> Annuities |
| :---: | :---: | :---: |
| Under 40 | 1,891 | $\$ 10,867,728$ |
| $40-44$ | 1,992 | $12,168,840$ |
| $45-49$ | 2,487 | $15,711,276$ |
| $50-54$ | 3,262 | $19,702,680$ |
| $55-59$ | 2,692 | $16,069,500$ |
| $60-64$ | 1,758 | $9,750,360$ |
| $65-69$ | 984 | $4,501,632$ |
| Totals | $\mathbf{1 5 , 0 6 6}$ | $\$ \mathbf{8 8 , 7 7 2 , 0 1 6}$ |

## Liabilities for Deferred Annuities June 30, 2022

| Number of <br> Inactive <br> Members | Estimated <br> Annual <br> Annuities | Annuity <br> Liabilities |
| :---: | :---: | :---: |
| 15,066 | $\$ 88,772,016$ | $\$ 613,987,796$ |

## State and Local Division <br> (Excluding General Assembly) <br> Active Members* in Valuation June 30, 2022 by Attained Age and Years of Service



* Not including DROP participants.

Group Averages

| Age: | 44.6 years |
| :--- | :---: |
| Service: | 8.8 years |
| Annual Pay: | $\$ 45,020$ |


| Attained Age | Years of Service to Valuation Date |  |  |  |  |  |  | No. |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 0-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25-27 | 28 Plus |  | Valuation Payroll |
| 60 |  |  |  |  |  |  |  |  |  |
| 61 |  |  |  |  |  |  |  |  |  |
| 62 |  |  |  |  |  |  |  |  |  |
| 63 |  |  |  |  |  |  |  |  |  |
| 64 |  |  |  | 1 |  |  |  | 1 | \$ 44,004 |
| 65 |  |  |  |  |  |  |  |  |  |
| 66 |  |  |  |  |  |  |  |  |  |
| 67 |  |  |  |  |  |  |  |  |  |
| 68 |  |  |  |  |  |  |  |  |  |
| 69 |  |  |  |  |  |  |  |  |  |
| 70 |  |  |  |  |  |  |  |  |  |
| 71 |  |  |  |  |  |  |  |  |  |
| 72 |  |  |  |  |  |  |  |  |  |
| 73 |  |  |  |  |  |  |  |  |  |
| 74 |  |  |  |  |  |  |  |  |  |
| 75 |  |  |  |  |  |  |  |  |  |
| 76 |  |  |  |  |  |  |  |  |  |
| 77 |  |  |  |  |  |  |  |  |  |
| 78 |  |  |  | 1 |  |  |  | 1 | 44,004 |
| 79 |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |
| Totals |  |  |  | 2 |  |  |  | 2 | \$88,008 |

While not used in the computations, the following group averages are computed and shown for their general interest.

Group Averages

| Age: | 71.2 years |
| :--- | :---: |
| Service: | 19.5 years |
| Annual Pay: | $\$ 44,004$ |

## Section C

 Gain/(Loss) Analysis
## Gain/(Loss) Analysis <br> Comments

Purpose of Gain/(Loss) Analysis. Regular actuarial valuations give valuable information about the composite change in unfunded actuarial accrued liabilities - whether or not the liabilities are increasing or decreasing and by how much.

But valuations do not show the portion of the change attributable to each risk area within the Retirement System: the rate of investment return which plan assets earn; the rates of withdrawal of active members who leave covered employment; the rates of mortality; the rates of disability; the rates of pay increases; and the ages at actual retirement. In an actuarial valuation, assumptions must be made as to what these rates will be, for the next year and for decades in the future.

The objective of a gain and loss analysis is to determine the portion of the change in actuarial condition (unfunded actuarial accrued liabilities) attributable to each risk area.

The fact that actual experience differs from assumed experience is to be expected - the future cannot be predicted with precision. The economic risk areas (particularly investment return and pay increases) are volatile. Inflation directly affects economic risk areas, and inflation seems to defy reliable prediction.

Changes in the valuation assumed experience for a risk area should be made when the differences between assumed and actual experience have been observed to be sizable and persistent. A gain and loss analysis covering a relatively short period may or may not be indicative of long-term trends, which are the basis of actuarial assumptions.

# Changes in Unfunded Actuarial Accrued Liabilities During the Period July 1, 2021 to June 30, 2022 

Total(\$ in millions)
(1) UAAL* at beginning of year(2) Employer normal cost from last valuation\$ 1,929.0
(3) Actual employer contributions146.6
(4) Interest accrual:
$[(1)+1 / 2[(2)-(3)]] x .0715$131.7
(5) Expected UAAL before changes:
(1) + (2) - (3) + (4) ..... 1,887.2
(6) Increase from benefit changes ..... 0.0
(7) Changes from revised actuarial assumptions and methods ..... 0.0
(8) New entrant liabilities ..... 61.7
(9) Expected UAAL after changes:
$(5)+(6)+(7)+(8)$ ..... 1,948.9
(10) Actual UAAL at end of year ..... 2,005.9
(11) Gain/(Loss): (9) - (10) ..... \$ (57.0)

[^1]
# Experience Gains/(Losses) by Risk Area During the Period July 1, 2021 to June 30, 2022 

| Type of Risk Area | Total <br> $(\$$ in millions $)$ | \% of <br> Accrued <br> Liabilities |
| :--- | :--- | :--- |

## ECONOMIC RISK AREAS .....

Pay Increases. If there are smaller pay increases
than assumed, there is a gain. If greater increases,
a loss.

Investment Return. If there is greater investment return than assumed, there is a gain. If less return, a loss.

## NON-ECONOMIC RISK AREAS .

Non-Casualty Retirements. If members retire at older ages or with lower final average pays than assumed, there is a gain. If younger ages or higher average pays, a loss.

Disability Retirements. If there are fewer disabilities than assumed, there is a gain. If more, a loss.

Death-in-Service Benefits. If there are fewer claims than assumed, there is a gain. If more, a loss.

Withdrawal. If more liabilities are released by other separations than assumed, there is a gain. If smaller releases, a loss.

Total Active Member Actuarial Gains/(Losses)
Retired Life Mortality.
Other. Includes data adjustments at retirement, timing of financial transactions, and miscellaneous unidentified sources.

Total Actuarial Gains/(Losses)
\$ (106.5)
2.8
0.0 \%
1.2

|  | 82.5 | 0.7 \% |
| :---: | :---: | :---: |
| \$ | (137.0) | (1.1)\% |
|  | 79.0 | 0.6 \% |


| $\$$ | 1.0 |
| :---: | :---: |
| $\$$ | $(57.0)$ |$\quad$| $0.0 \%$ |
| :--- |

## Actuarial Gains/(Losses) <br> Active Members <br> 2021-2022 Plan Year


\% of Accrued Liabilities


# Actuarial Gains/(Losses) by Risk Area <br> Active Members - Comparative Statement (\$ in Millions) 

| Year Ending June 30 | Gain/(Loss) By Risk Area |  |  |  |  |  | Total Experience Gain/(Loss) |  | Accrued <br> Liability <br> End of <br> Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { Pay } \\ \text { Increases } \end{gathered}$ | Investments |  <br> Service <br> Retirement | Disability | Death-In- <br> Service | Withdrawal |  |  |  |  |
|  |  |  |  |  |  |  | Dollars | \% of AAL |  |  |
| 1992 | \$ 2.7 | \$ 27.9 | \$ 2.7 | \$ 1.2 | \$ 2.1 | \$ (6.1) | \$ 30.5 | 3.2 \% | \$ | 1,607.6 |
| 1993 | (2.6) | 36.3 | 1.6 | 1.3 | 3.1 | 4.2 | 43.9 | 2.7 \% |  | 1,711.3 |
| 1994 | 26.0 | 21.5 | 3.8 | 1.4 | 2.4 | (2.2) | 52.9 | 3.1 \% |  | 1,853.8 |
| 1995 | 32.0 | 68.1 | (2.1) | (1.5) | (3.0) | (1.7) | 91.8 | 4.5 \% |  | 2,057.4 |
| 1996 | (0.7) | 103.5 | 5.7 | 2.9 | 1.4 | 5.3 | 118.1 | 5.8 \% |  | 2,290.6 |
| 1997 | (2.2) | 155.3 | 7.7 | 3.6 | 1.9 | 4.9 | 171.2 | 7.5 \% |  | 2,605.6 |
| 1998 | 18.2 | 197.4 | (4.4) | 4.2 | 2.1 | 20.6 | 238.1 | 9.1 \% |  | 2,882.5 |
| 1999 | (0.6) | 153.1 | (0.3) | 3.2 | (0.1) | 25.8 | 181.1 | 5.5 \% |  | 3,478.7 |
| 2000 | (13.1) | 134.1 | 2.2 | 2.8 | (0.1) | 20.7 | 146.6 | 4.2 \% |  | 3,803.4 |
| 2001 | 31.3 | (37.0) | 3.3 | 3.0 | 0.1 | 18.9 | 19.6 | 0.5 \% |  | 4,111.0 |
| 2002 | 5.4 | (247.1) | 3.7 | (2.5) | 0.5 | (4.2) | (244.2) | (5.6)\% |  | 4,398.0 |
| 2003 | 36.0 | (292.6) | 11.2 | 3.3 | (0.1) | 15.2 | (227.0) | (4.9)\% |  | 4,398.0 |
| 2004 | 16.2 | (274.0) | 18.4 | 0.5 | 0.2 | 8.6 | (230.0) | (4.6)\% |  | 5,004.5 |
| 2005 | 46.7 | (143.4) | 20.1 | 0.5 | 0.5 | 28.5 | (47.1) | (0.8)\% |  | 5,619.4 |
| 2006 | (15.4) | 46.5 | 17.0 | 0.8 | 0.0 | 11.4 | 60.3 | 1.0 \% |  | 5,936.3 |
| 2007 | 53.2 | 215.5 | 12.4 | 0.8 | 0.1 | 17.2 | 299.2 | 4.8 \% |  | 6,173.8 |
| 2008 | (35.8) | (0.5) | (1.4) | 0.9 | 0.1 | 10.0 | (26.7) | (0.4)\% |  | 6,542.7 |
| 2009 | 1.9 | (808.1) | (7.3) | 1.1 | 0.0 | 4.9 | (807.5) | (11.6)\% |  | 6,937.9 |
| 2010 | (2.8) | (319.7) | (2.1) | 2.4 | (0.1) | (7.7) | (330.0) | (4.5)\% |  | 7,304.2 |
| 2011 | 65.1 | (259.8) | 10.7 | (5.9) | (0.1) | 7.7 | (182.3) | (2.4)\% |  | 7,734.1 |
| 2012 | 35.8 | (189.5) | 11.1 | 0.8 | (0.2) | (4.2) | (146.1) | (1.8)\% |  | 8,162.7 |
| 2013 | 89.2 | 190.9 | 27.6 | 0.8 | (0.3) | 3.4 | 311.6 | 3.7 \% |  | 8,284.2 |
| 2014 | 86.7 | 351.3 | 13.4 | 0.9 | (0.3) | 5.6 | 457.6 | 5.3 \% |  | 8,863.6 |
| 2015 | 93.6 | 71.4 | 17.1 | 1.3 | (0.3) | 23.8 | 206.9 | 2.3 \% |  | 9,294.8 |
| 2016 | (10.8) | 47.7 | 18.7 | 1.2 | (0.3) | 14.6 | 71.1 | 0.8 \% |  | 9,662.7 |
| 2017 | 110.6 | 17.6 | 25.5 | 1.9 | (0.3) | 29.7 | 185.0 | 1.8 \% |  | 10,510.2 |
| 2018 | 4.9 | (108.4) | 5.3 | 1.6 | (2.8) | 64.8 | (34.6) | (0.4)\% |  | 10,694.3 |
| 2019 | 2.6 | (52.5) | 0.1 | 1.2 | (2.6) | 47.6 | (3.6) | (0.1)\% |  | 11,128.8 |
| 2020 | 2.2 | (25.7) | (0.5) | 1.0 | (3.1) | 36.4 | 10.3 | 0.1 \% |  | 11,513.0 |
| 2021 | (14.7) | 409.3 | (2.1) | 0.8 | (3.5) | 56.4 | 446.2 | 3.9 \% |  | 11,821.5 |
| 2022 | (106.5) | (113.8) | 2.8 | 1.2 | (3.2) | 82.5 | (137.0) | (1.1)\% |  | 12,226.1 |

# Development of Gain/(Loss) from Investment Return* During the Period July 1, 2021 to June 30, 2022 

|  | \$ Millions |
| :--- | :--- | :--- |
| 1. Total Assets Beginning of Year | $\$ \quad 9,892.5$ |
| 2. Total Assets End of Year (Funding Value) |  |
| a. Actual | $\$ 10,220.3$ |
| b. If net investment return had been 7.15\% | \$ $10,334.1$ |

3. Gain/(Loss): 2 a . minus 2 b .
\$ (113.8)

* "Investment return" as used in this Gain/(Loss) Analysis means essentially: assumed investment income; plus/minus a four-year phase-in of differences between actual and assumed investment return (see page B-10).


## Active and DROP Members Who Became Age and Service Retirees During the Period July 1, 2021 to June 30, 2022 <br> (Retirement With Unreduced Benefit <br> Beginning Immediately) Attained Age of 65 or Older With Less Than 28 Years of Service

| Ages | State \& Local <br> Retirements |  |
| :---: | :---: | :---: |
|  | Actual\# | Expected |
|  |  |  |
| 65 | 102 | 96 |
| 66 | 78 | 83 |
| 67 | 46 | 51 |
| 68 | 23 | 32 |
| 69 | 24 | 28 |
| 70 | 22 | 21 |
| 71 | 13 | 17 |
| 72 | 11 | 18 |
| 73 | 14 | 12 |
| 74 | 8 | 13 |
| $75 \&$ Up | 36 | 44 |
|  |  | 415 |
|  | 377 | 419 |

\# Additionally, there were 164 new age and service retirees with less than 28 years of non-reciprocal service and under the age of 65.

Averages, in Years:

| Age at retirement | 68.8 |
| :--- | :--- |
| Service at retirement | 14.0 |

## Active Members Who Became Reduced Early Retirees During the Period July 1, 2021 to June 30, 2022 (Early Retirements With Reduced Benefits Beginning Immediately)

| Ages | State \& Local <br> Early Retirement |  |
| :---: | :---: | :---: |
|  | Actual | Expected |
| 55 | 14 |  |
| 56 | 16 | 13 |
| 57 | 17 | 14 |
| 58 | 17 | 16 |
| 59 | 23 | 18 |
| 60 | 23 | 21 |
| 61 | 34 | 26 |
| 62 | 76 | 29 |
| 63 | 62 | 98 |
| 64 | 44 | 81 |
|  |  | 54 |
| Totals | 326 | 370 |

Averages, in Years:

| Age at retirement | 60.4 |
| :--- | :--- |

Service at retirement 17.6

## Active and DROP Members Who Retired or <br> Active Members Who Entered the DROP During the Period July 1, 2021 to June 30, 2022 <br> (28 or More Years of Service)

| Years of <br> Service | State \& Local |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Retirement |  | DROP |  |
|  | Actual | Expected | Actual | Expected |
| 28 | 34 | 45 | 40 | $\mathrm{n} / \mathrm{a}$ |
| 29 | 56 | 38 | 27 | $\mathrm{n} / \mathrm{a}$ |
| 30 | 26 | 41 | 26 | $\mathrm{n} / \mathrm{a}$ |
| 31 | 40 | 37 | 13 | $\mathrm{n} / \mathrm{a}$ |
| 32 | 41 | 36 | 7 | $\mathrm{n} / \mathrm{a}$ |
| 33 | 38 | 30 | 4 | n/a |
| 34 | 30 | 29 | 5 | n/a |
| 35 | 30 | 23 | 1 | n/a |
| 36 | 23 | 19 | 5 | n/a |
| 37 | 21 | 16 | 4 | n/a |
| $38 \&$ Up | 45 | 161 | 3 | n/a |
| Totals | $\mathbf{3 8 4}$ | $\mathbf{4 7 5}$ | $\mathbf{1 3 5}$ |  |

Averages, in Years:
Age at retirement
61.9
58.8
Service at retirement
33.4
30.4

Active Members Who Became Disability Retirees During the Period July 1, 2021 to June 30, 2022 (and Who Were Active Members as of June 30, 2021)

| Ages | State \& Local <br> Disabilities |  |
| :---: | :---: | :---: |
|  | Actual | Expected |
| $20-24$ |  |  |
| $25-29$ |  |  |
| $30-34$ | 2 | 1 |
| $35-39$ | 2 | 3 |
| $40-44$ | 1 | 5 |
| $45-49$ | 1 | 9 |
| $50-54$ | 11 | 16 |
| $55-59$ | 11 | 24 |
| $60 \&$ Up | 20 | 26 |
| Totals | 48 | 84 |

Averages, in Years:

| Age at retirement | 55.6 |
| :--- | :--- |
| Service at retirement | 14.8 |

## Active Members Who Left Active Status with a Deferred Benefit Payable <br> During the Period July 1, 2021 to June 30, 2022 <br> (Vested Separations)

| Ages | State \& Local <br> Vested Separations |  |
| :---: | :---: | :---: |
|  | Actual | Expected |
| Below 30 | 76 | 103 |
| $30-34$ | 190 | 200 |
| $35-39$ | 231 | 180 |
| $40-44$ | 204 | 172 |
| $45-49$ | 183 | 142 |
| $50-54$ | 225 | 121 |
| $55-59$ | 139 | 80 |
| $60 \&$ Up | 118 | 47 |
| Totals |  | $\mathbf{1 , 3 6 6}$ |
| $\mathbf{1 , 0 4 5}$ |  |  |

Averages, in Years:

## Age at termination <br> 47.2

Service at termination 10.7

# Active Members Who Left Active Status with <br> No Benefit Payable 

During the Period July 1, 2021 to June 30, 2022
(Non-Vested Separations)

| Service at Termination | State \& Local <br>  <br>  <br>  <br> Non-Vested Separations |  |
| :---: | ---: | ---: |
|  | Expected |  |
|  | 1,919 | 1,766 |
| 2 | 954 | 817 |
| 3 | 703 | 631 |
| 4 | 505 | 392 |
|  | 238 | 1 |
| Totals | $\mathbf{4 , 3 1 9}$ | $\mathbf{3 , 6 0 7}$ |

Averages, in Years:
Age at termination
45.0
Service at termination
1.9

# Members Active Both Beginning and End of Year <br> Salary Increases by Age Group During the Period July 1, 2021 to June 30, 2022 

| Age <br> Groups | Number | $\begin{gathered} \text { Beginning } \\ \text { Pay } \\ \hline \hline \end{gathered}$ | Ending Pay |  | Percentage Increase |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Expected | Actual | Expected | Actual |
| Below 25 | 1,371 | \$ 40,388,403 | \$ 44,200,682 | \$ 48,199,681 | 9.4\% | 19.3\% |
| 25-29 | 2,663 | 93,179,077 | 100,164,624 | 108,379,600 | 7.5\% | 16.3\% |
| 30-34 | 3,505 | 136,464,644 | 144,689,260 | 154,588,152 | 6.0\% | 13.3\% |
| 35-39 | 3,933 | 166,478,617 | 175,235,741 | 186,285,836 | 5.3\% | 11.9\% |
| 40-44 | 4,420 | 196,514,539 | 205,920,061 | 217,736,070 | 4.8\% | 10.8\% |
| 45-49 | 4,589 | 208,331,996 | 217,734,901 | 230,874,696 | 4.5\% | 10.8\% |
| 50-54 | 4,982 | 231,979,136 | 241,466,194 | 254,576,710 | 4.1\% | 9.7\% |
| 55-59 | 4,980 | 228,898,343 | 237,683,092 | 250,361,018 | 3.8\% | 9.4\% |
| 60-64 | 3,897 | 183,809,882 | 190,361,491 | 200,743,095 | 3.6\% | 9.2\% |
| 65 \& Over | 2,215 | 101,515,388 | 104,852,414 | 109,959,369 | 3.3\% | 8.3\% |
| Totals | 36,555 |  |  |  | 4.7\% | 11.0\% |

## Section D

District Judges - Valuation Results and Valuation DATA

## District Judges Employer Contribution Rates Computed for Fiscal Years Beginning July 1, 2024

| Contribution for | Computed Employer Contributions |  |
| :---: | :---: | :---: |
|  | New Plan and Paid-Off Old Plan (\% of Active Payroll) | Still Paying Old Plan (Annual \$) |
| Normal Cost: <br> Age and service annuities (including reduced retirement) | 17.36\% |  |
| Separation benefits | 1.83\% |  |
| Disability benefits | 1.60\% |  |
| Death-in-service annuities | 1.27\% |  |
| Total | 22.06\% |  |
| Member contributions | 5.00\% |  |
| Employer Normal Cost | 17.06\% |  |
| Unfunded Actuarial Accrued Liabilities | 69.36\% * | \$582,021 ** |
| Total Employer Contribution | 86.42\% | \$582,021 |

* Unfunded actuarial accrued liabilities were amortized over a 4.6-year period.
** Unfunded actuarial accrued liabilities were amortized over a 13-year period.


## District Judges <br> Summary Statement of System Resources and Obligations Year Ended June 30, 2022

## Present Resources and Expected Future Resources

A. Present Valuation Assets:

1. Net assets from system financial statements
2. Market value adjustment
3. Valuation assets

Totals
$\$ 26,213,686$
$\begin{array}{r}2,161,530 \\ \hline 28,375,216\end{array}$
28,375,216
B. Actuarial present value of expected future employer contributions:

1. For normal costs

800,190
2. For unfunded actuarial accrued liability
$\begin{array}{r}8,920,953 \\ \hline 9,721,143\end{array}$
3. Total

9,721,143
C. Actuarial present value of expected future member contributions

234,594
D. Total Present and Expected Future Resources
\$ $38,330,953$

## Actuarial Present Value of Expected Future Benefit Payments and Reserves

A. To retirees and beneficiaries
B. To vested terminated members
C. To present active members:

1. Allocated to service rendered prior to valuation date - actuarial accrued liability
2. Allocated to service likely to be rendered after valuation date
3. Total
D. Reserve
E. Total Actuarial Present Value of Expected Future Benefit Payments
$\$ 24,404,703$
$4,624,811$
$8,266,655$
$\begin{array}{r}1,034,784 \\ \hline 9,301,439\end{array}$
$\qquad$
0
$\$ 38,330,953$

## District Judges

# Computed Actuarial Liabilities and Allocation Using Entry Age Actuarial Cost Method as of June 30, 2022 

(2)

| Actuarial Present Value of | (1) <br> Total <br> Present <br> Value | Portion Covered By Future Normal Cost Contributions | Actuarial Accrued Liabilities (1) - (2) |
| :---: | :---: | :---: | :---: |
| Benefits to be paid to current retirees, beneficiaries, and future beneficiaries of current retirees | \$24,404,703 | \$ 0 | \$24,404,703 |
| Age and service allowances based on total service likely to be rendered by present active members | 8,946,863 | 826,012 | 8,120,851 |
| Separation benefits (refunds of contributions and deferred allowances) likely to be paid to present active and inactive members | 4,654,488 | 83,436 | 4,571,052 |
| Disability benefits likely to be paid to present active members | 11,974 | 69,566 | $(57,592)$ |
| Death-in-service benefits likely to be paid on behalf of present active members | 312,925 | 55,770 | 257,155 |
| Total | \$38,330,953 | \$1,034,784 | \$37,296,169 |
| Applicable assets (funding value) | 28,375,216 | 0 | 28,375,216 |
| Liabilities to be covered by future contributions | \$9,955,737 | \$1,034,784 | \$ 8,920,953 |

# Summary of Provisions Evaluated 

| Voluntary Retirement | With a full benefit, after either (a) age 50 with 20 <br> years of eligibility service, (b) age 60 with 16 years <br> of eligibility service, or (c) age 65 with 8 years of <br> eligibility service. |
| :--- | :--- |
| Final Average Compensation (FAC) | Average of the final three calendar years of <br> employment. |
| Benefit Service | Service performed on or after January 1, 2005. |
| Eligibility Service | Benefit service plus service in Old Local District <br> Judges Plan. |
| Full Age \& Service Retirement Benefit | 2.50\% of FAC times actual service. |
| Benefit Increases After Retirement | Annually, there will be a cost-of-living adjustment <br> equal to $3 \%$ of the current benefit. |
| Member Contribution Rates | Active members contribute $5 \%$ of their salaries. If a <br> member leaves service before becoming eligible to <br> retire, accumulated contributions may be refunded. |
| Vested Retirement Benefits | 8 years of eligibility service. Deferred full <br> retirement benefit, based on benefit service and <br> pay at termination, begins when member would <br> have been eligible for voluntary retirement. |
| Total and Permanent Disability | An active member with 3 or more consecutive years <br> of eligibility service who becomes totally and <br> permanently disabled may be retired and receive a <br> disability annuity computed in the same manner as <br> an age and service annuity. |
| If the member was eligible for normal retirement at |  |
| the time of death, an eligible beneficiary will begin |  |
| receiving a $50 \%$ joint and survivor pension |  |
| computed in the same manner as a service |  |
| retirement pension as if the member had retired |  |
| the last day of his life. |  |

## District Judges

Revenues and Expenditures July 1, 2021 Through June 30, 2022 Market Value

|  | Plan |  | Totals |
| :---: | :---: | :---: | :---: |
|  | New Plan and Paid-Off Old Plan | Still Paying Old Plan |  |
| Balance 7/1/2021 | \$ 28,693,760 | \$ 2,948,016 | \$ 31,641,776 |
| Adjustment |  |  |  |
| Revenues |  |  |  |
| Member contributions | 83,232 | - | 83,232 |
| Employer contributions | 709,239 | 619,778 | 1,329,017 |
| Other | - | - |  |
| Investment return | $(3,700,807)$ | $(378,433)$ | $(4,079,240)$ |
| Total | \$ (2,908,336) | \$ 241,345 | \$ (2,666,991) |
| Expenditures |  |  |  |
| Benefits paid | 1,817,680 | 752,373 | 2,570,053 |
| Refunds | - | - | - |
| Investment Expenses | 143,053 | 14,628 | 157,681 |
| Administrative Expenses | 30,270 | 3,095 | 33,365 |
| Total | \$ 1,991,003 | \$ 770,096 | \$ 2,761,099 |
| Preliminary Balance | \$ 23,794,421 | \$ 2,419,265 | \$ 26,213,686 |
| Employer Paid Off Old Liability | 97,571 | $(97,571)$ | - |
| Balance 6/30/2022 | \$ 23,891,992 | \$ 2,321,694 | \$ 26,213,686 |

Note: Results may not total due to rounding.

## Development of Funding Value of Assets

New Plan and Paid-Off Old Plan
June 30, 2022

|  | Valuation Date June 30: | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A. | Funding Value Beginning of Year | \$ 23,349,843 | \$ 24,385,156 | \$ 26,116,025 |  |  |  |
| B. | Market Value End of Year | 22,440,349 | 28,693,760 | 23,891,992 |  |  |  |
|  | Market Value Beginning of Year | 21,731,314 | 22,440,349 | 28,693,760 |  |  |  |
| D. | Non-Investment Net Cash Flow | 269,149 | $(292,264)$ | $(957,908)$ |  |  |  |
| E. | Investment Income |  |  |  |  |  |  |
|  | E1. Market Total: B - C - D | 439,886 | 6,545,675 | $(3,843,860)$ |  |  |  |
|  | E2. Assumed Rate | 7.15\% | 7.15\% | 7.15\% |  |  |  |
|  | E3. Amount for Immediate Recognition | 1,679,025 | 1,733,210 | 1,833,445 |  |  |  |
|  | E4. Amount for Phased-In Recognition | $(1,239,139)$ | 4,812,465 | $(5,677,305)$ |  |  |  |
| F. | Phased-In Recognition of Investment Income |  |  |  |  |  |  |
|  | F1. Current Year: $0.25 \times$ E4 | $(309,785)$ | 1,203,116 | $(1,419,326)$ |  |  |  |
|  | F2. First Prior Year | $(412,044)$ | $(309,785)$ | 1,203,116 | \$ (1,419,326) |  |  |
|  | F3. Second Prior Year | $(191,366)$ | $(412,044)$ | $(309,785)$ | 1,203,116 | \$ (1,419,326) |  |
|  | F4. Third Prior Year | 334 | $(191,364)$ | $(412,045)$ | $(309,784)$ | 1,203,117 | \$ (1,419,327) |
|  | F5. Total Phase-Ins | $(912,861)$ | 289,923 | $(938,040)$ | $(525,994)$ | $(216,209)$ | $(1,419,327)$ |
| G. | Preliminary Funding Value End of Year: A + D E 3 + F5 | 24,385,156 | 26,116,025 | 26,053,522 |  |  |  |
| H. | Adjustment to Minimum of $75 \%$ of B, Maximum 125\% of B | 0 | 0 | 0 |  |  |  |
| I. | Funding Value End of Year | 24,385,156 | 26,116,025 | 26,053,522 |  |  |  |
|  | Difference Between Market \& Funding Value | $(1,944,807)$ | 2,577,735 | $(2,161,530)$ |  |  |  |
|  | Recognized Rate of Return | 3.3\% | 8.3\% | 3.5\% |  |  |  |
|  | Market Rate of Return | 2.0\% | 29.4\% | (13.6)\% |  |  |  |
| M. | Ratio of Funding Value to Market Value | 109\% | 91\% | 109\% |  |  |  |

The Funding Value of Assets recognizes assumed investment return (line E3) fully each year. Differences between actual and assumed investment return (Line E4) are phased-in over a closed 4 -year period. During periods when investment performance exceeds the assumed rate, Funding Value of Assets will tend to be less than Market Value. During periods when investment performance is less than the assumed rate, Funding Value of Assets will tend to be greater than Market Value. If assumed rates are exactly realized for 3 consecutive years, Funding Value will become equal to Market Value.

## District Judges <br> Summary of Annuitants on Rolls

Retirees and beneficiaries on rolls included in the valuation totaled 191, involving monthly annuities of $\$ 220,669$, distributed as follows:

| Plan | Number of Retired Records | Annuities Being Paid July 1, 2022 |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Monthly | Annualized |  |
| New Plan | 50 | \$ 85,576 | \$ | 1,026,912 |
| Old Plan Paid Off | 78 | 74,931 |  | 899,172 |
| Still Paying Old Plan | 63 | 60,162 |  | 721,944 |
| Totals | 191 | \$ 220,669 | \$ | 2,648,028 |

A retiree's monthly benefit may be allocated to more than one employer or more than one plan. The actual number of retired members as of June 30, 2022 was reported to be 133, consisting of 115 original retirees and 18 survivors.

Actual Number of Retired Members: 133
Average Age: 74.1 years
Average Age at Retirement: 62.3 years
Average Years of Service: 8.1 years
Average Monthly Benefit: \$1,659.17

Inactive members, entitled to deferred annuities, included in the valuation totaled 82 , involving estimated deferred monthly annuities of $\$ 37,225$ distributed as follows:

| Plan | Number of Inactive Records | Estimated Deferred Annuities |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Monthly | Annualized |  |
| New Plan | 11 | \$ 8,112 | \$ | 97,344 |
| Old Plan Paid Off | 37 | 17,365 |  | 208,380 |
| Still Paying Old Plan | 34 | 11,748 |  | 140,976 |
| Totals | 82 | \$ 37,225 | \$ | 446,700 |

An inactive member's monthly benefit may be allocated to more than one employer or more than one plan. The actual number of deferred members as of June 30, 2022 was reported to be 70.

# District Judges <br> Detail by Employer 



Totals may not add due to rounding.

## District Judges <br> Active Members in Valuation June 30, 2022 by Attained Age and Years of Eligibility Service

|  | Years of Service to Valuation Date |  |  |  |  |  |  | Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Attained Age | 0-4 | 5-9 | 10-14 | 15-19 | 20-24 | 25-29 | 30 plus | No. | Valuation Payroll |
| Under |  |  |  |  |  |  |  |  |  |
| 20-24 |  |  |  |  |  |  |  |  |  |
| 25-29 |  |  |  |  |  |  |  |  |  |
| 30-34 |  |  |  |  |  |  |  |  |  |
| 35-39 |  |  |  |  |  |  |  |  |  |
| 40-44 |  |  |  |  |  |  |  |  |  |
| 45-49 |  |  |  |  |  |  |  |  |  |
| 50-54 |  |  |  | 1 |  |  |  | 1 | \$ 156,465 |
| 55-59 |  |  |  | 1 |  |  |  | 1 | 156,465 |
| 60 |  |  |  |  |  |  |  |  |  |
| 61 |  |  |  |  |  |  |  |  |  |
| 62 |  |  |  | 1 |  |  |  | 1 | 156,465 |
| 63 |  |  |  |  |  |  |  |  |  |
| 64 |  |  |  | 1 |  |  |  | 1 | 156,465 |
| 65 |  |  |  | 3 |  |  |  | 3 | 469,395 |
| 66 |  |  |  | 1 |  |  |  | 1 | 156,465 |
| 67 |  |  |  | 1 |  |  |  | 1 | 156,465 |
| 68 |  |  |  | 1 |  |  |  | 1 | 29,862 |
| 69 |  |  |  |  |  |  |  |  |  |
| 70 \& over |  |  |  | 1 |  |  |  | 1 | 162,828 |
|  |  |  |  |  |  |  |  |  |  |
| Totals |  |  |  | 11 |  |  |  | 11 | \$ 1,600,875 |

Group Averages

| Age: | 63.6 years |
| :--- | :---: |
| Benefit Service: | 17.5 years |
| Eligibility Service: | 22.0 years |
| Annual Pay: | $\$ 145,534$ |

## District Judges

## Change in Unfunded Actuarial Accrued Liabilities During the Period July 1, 2021 to June 30, 2022

(1) UAAL* at beginning of year
(2) Normal cost from last valuation
(3) Actual contributions

New Plan and Paid Off Still Paying Old Plan Old Plan

Total
\$ 3,173,257 \$ 4,752,504 \$ 7,925,761
353,153 - 353,153
792,471 619,778 1,412,249
(4) Interest accrual:
$[(1)+1 / 2[(2)-(3)]] x .0715$
211,182
317,647
528,829
(5) Expected UAAL before changes:
(1) + (2) - (3) + (4)
2,945,121
4,450,373
7,395,494
(6) Increase from benefit changes
(7) Changes from revised actuarial assumptions and methods
(8) Expected UAAL after changes:
$(5)+(6)+(7)$
2,945,121
4,450,373
7,395,494
(9) Actual UAAL at end of year
3,927,262
4,993,691 8,920,953
(10) Gain/(Loss): (8) - (9)

* Unfunded actuarial accrued liability.


## District Judges <br> Schedule of Funding Progress

| Actuarial <br> Valuation | Value of <br> Assets | Entry Age <br> AAL <br> (b) | UAAL <br> (b)-(a) | Funded <br> Ratio <br> (a)/(b) | Annual <br> Covered <br> Payroll <br> (c) | UAAL as a <br> Percentage of <br> Covered Payroll |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| [(b-a)/(c)] |  |  |  |  |  |  |

@ After changes in actuarial assumptions and methods.

## Section E

## Actuarial Methods and Assumptions and Other Technical Assumptions

# Summary of Assumptions Used for APERS Actuarial Valuations Assumptions Adopted by Board of Trustees After Consulting with Actuary 

In accordance with Section 24-4-105 of the Arkansas Code, the Board of Trustees adopts the actuarial assumptions used for actuarial valuation purposes.

The actuarial assumptions used in the valuation are shown in this section. Assumptions were established based upon an Experience Study covering the period July 1, 2012 through June 30, 2017 (please see our report dated May 14, 2018). The actuarial assumptions represent estimates of future experience.

## Economic Assumptions

The investment return rate used in making the valuation was $7.15 \%$ per year, compounded annually (net after investment expenses). This rate of return is not the assumed real rate of return. The real rate of return is the portion of investment return which is more than the wage inflation rate. Considering the assumed wage inflation rate of $3.25 \%$, the $7.15 \%$ investment return rate translates to an assumed net real rate of return of $3.90 \%$. The wage inflation assumption was first used for the June 30, 2015 valuation, including also the District Judges division. The investment return assumption was first used for the June 30, 2017 valuation, including also the District Judges division.

Pay increase assumptions for individual active members are shown on pages $\mathrm{E}-8$ and $\mathrm{E}-10$. Part of the assumption for each age is for a merit and/or seniority increase, and the other $3.25 \%$ recognizes wage inflation. The wage inflation assumption consists of $2.50 \%$ for price inflation and $0.75 \%$ for real wage growth. These assumptions were first used for the June 30, 2018 valuation and for the District Judges division for the June 30, 2015 valuation.

Total active member payroll is assumed to increase $3.25 \%$ a year, which is the portion of the individual pay increase assumptions attributable to wage inflation. This assumption was first used for the June 30, 2015 valuation and for the District Judges division for the June 30, 2015 valuation.

The number of active members is assumed to continue at the present number.

## Non-Economic Assumptions

The mortality tables used to measure retired life mortality were the RP-2006 Healthy Annuitant benefit weighted generational mortality tables for males and females. The disability post-retirement mortality tables used were the RP-2006 Disabled Retiree benefit weighted generational mortality tables for males and females. The death-in-service mortality tables used were the RP-2006 Employee benefit weighted generational mortality tables for males and females. Mortality rates are multiplied by $135 \%$ for males and $125 \%$ for females and are adjusted for fully generational mortality improvements using Scale MP-2017. This assumption was first used for the June 30, 2018 valuation.

## Non-Economic Assumptions (Concluded)

The probabilities of retirement for members eligible to retire are shown on pages $\mathrm{E}-4$ through $\mathrm{E}-7$. These probabilities were first used for the June 30, 2018 valuation and for the June 30,2007 valuation for the District Judges division.

The probabilities of withdrawal from service, death-in-service and disability are shown for sample ages on pages E-8 through E-10. These probabilities were first used for the June 30,2018 valuation and for the District Judges division for the June 30, 2018 valuation.

The individual entry-age normal actuarial cost method of the valuation was used in determining liabilities and normal cost.

Differences in the past between assumed experience and actual experience (actuarial gains and losses) become part of actuarial accrued liabilities.

Unfunded actuarial accrued liabilities are amortized to produce contribution amounts (principal and interest) which are level percent-of-payroll contributions. For the District Judges division, unfunded actuarial accrued liabilities are amortized as a level dollar contribution.

Recognizing the special circumstances of the General Assembly division, modifications of the above assumptions were made where appropriate.

Present assets (cash \& investments) were valued on a market related basis in which differences between actual and assumed returns are phased-in over a four-year period (including District Judges New Plan and Paid Off Old Plan). The funding value of assets may not deviate from the market value of assets by more than 25\%. District Judges Still Paying Old Plan present assets (cash \& investments) were valued on a market value basis.

The data about persons now covered and about present assets were furnished by the System's administrative staff. Although examined for general reasonableness, the data was not audited by the Actuary.

The actuarial valuation computations were made by or under the supervision of a Member of the American Academy of Actuaries (MAAA).

## Single Life Retirement Values Based on the RP-2006 Healthy Annuitant Generational Mortality Tables and 7.15\% Interest <br> June 30, 2022

| Sample <br> Attained <br> Ages | Present Value of \$1.00 Monthly for Life |  | Present Value of \$1.00 Monthly for Life Increasing 3\% Annually |  | Future Life Expectancy (Years) 2022* |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Men | Women | Men | Women | Men | Women |
| 40 | \$ 156.24 | \$ 160.06 | \$ 229.85 | \$ 239.48 | 41.26 | 44.94 |
| 45 | 151.16 | 156.10 | 216.93 | 228.14 | 36.35 | 39.96 |
| 50 | 144.75 | 150.78 | 202.11 | 214.61 | 31.59 | 35.04 |
| 55 | 136.82 | 143.70 | 185.37 | 198.62 | 27.01 | 30.19 |
| 60 | 127.07 | 134.79 | 166.63 | 180.41 | 22.63 | 25.52 |
| 65 | 115.36 | 123.93 | 146.13 | 160.24 | 18.51 | 21.10 |
| 70 | 101.57 | 110.73 | 124.07 | 138.02 | 14.68 | 16.93 |
| 75 | 85.72 | 95.09 | 100.89 | 114.12 | 11.18 | 13.07 |
| 80 | 68.46 | 77.57 | 77.70 | 89.65 | 8.09 | 9.62 |
| 85 | 51.31 | 59.65 | 56.31 | 66.54 | 5.55 | 6.74 |


| Sample <br> Attained <br> Ages | Benefit <br> Increasing <br> 3.0\% Yearly | Portion of Age 60 <br> Lives Still Alive * |  |
| :---: | :---: | :---: | :---: |
|  |  | Men | Women |
| 60 | $\$ 100$ | $100 \%$ | $100 \%$ |
| 65 | 116 | 93 | 96 |
| 70 | 134 | 85 | 89 |
| 75 | 155 | 73 | 80 |
| 80 | 180 | 56 | 67 |

* Applicable to calendar year 2022. Life expectancies and rates in future years are determined by the fully generational MP-2017 projection scale.


## State and Local Government Division <br> Age-Based Retirement <br> June 30, 2022

| Retirement Ages <br> (with less than <br> 28 years of service) | Percent of Eligible Active Members <br> Retiring Within Next Year |  |
| :---: | :---: | :---: |
|  | Unreduced | Reduced |
| 56 |  | $2.5 \%$ |
| 57 |  | 2.5 |
| 58 |  | 3.0 |
| 59 |  | 3.5 |
| 60 |  | 4.0 |
| 61 |  | 5.0 |
| 62 | $22.0 \%$ | 20.0 |
| 63 | 25.0 | 20.0 |
| 64 | 23.0 |  |
| 65 | 18.0 |  |
| 66 | 18.0 |  |
| 67 | 18.0 |  |
| 68 | 18.0 |  |
| 69 | 18.0 |  |
| 70 | 18.0 |  |
| 71 | 20.0 |  |
| 72 | 100.0 |  |
| 73 |  |  |
| 7484 |  |  |
| Over |  |  |
|  |  |  |

A member was assumed eligible for unreduced retirement after attaining age 65 with 5 years of service or 28 years regardless of age. A member was assumed eligible for reduced retirement after attaining age 55 with 10 or more years of service.

## State and Local Government Division <br> Service-Based Retirement June 30, 2022

| Service | Percent of Eligible Active Members <br> Retiring Within Next Year |
| :---: | :---: |
| 28 | $13 \%$ |
| 29 | 18 |
| 30 | 13 |
| 31 | 15 |
| 32 | 13 |
| 33 | 13 |
| 34 | 13 |
| 35 | 18 |
| 36 | 18 |
| 37 | 18 |
| 38 | 20 |
| 39 | 20 |
| $40 \&$ Over | 100 |

# General Assembly Division <br> Age-Based Retirement <br> June 30, 2022 

| Retirement <br> Ages | Percent of Eligible Active Members <br> Retiring Within Next Year |
| :---: | :---: |
| 50 | $30 \%$ |
| 51 | 30 |
| 52 | 30 |
| 53 | 30 |
| 54 | 30 |
| 55 | 30 |
| 56 | 30 |
| 57 | 30 |
| 58 | 30 |
| 59 | 30 |
| 60 | 30 |
| 61 | 30 |
| 62 | 50 |
| 63 | 30 |
| 64 | 30 |
| 65 | 50 |
| 66 | 30 |
| $67-79$ | 20 |
| 80 Over | 100 |

Member may retire at age 50 with 20 or more years of service, age 60 with 16 or more years of service, or age 65 with 8 or more years of service.

# District Judges Division <br> Age-Based Retirement June 30, 2022 

| Retirement <br> Ages | Percent of Eligible Active Members <br> Retiring Within Next Year |
| :---: | :---: |
| 50 | $10 \%$ |
| 51 | 10 |
| 52 | 10 |
| 53 | 10 |
| 54 | 10 |
| 55 | 12 |
| 56 | 12 |
| 57 | 14 |
| 58 | 14 |
| 59 | 14 |
| 60 | 18 |
| 61 | 18 |
| $62-73$ | 30 |
| 74 Over | 100 |

Members may retire at age 50 with 20 or more years of service, age 60 with 16 or more years of service, or age 65 with 8 or more years of service.

# State and Local Government Division <br> Separations from Active Employment Before Service Retirement June 30, 2022 

| Sample <br> Ages | Years of Service | Percent of Active Members Separating within the Next Year |  |  |  |  |  | Pay Increase Assumptions for an Individual Employee |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Withdrawal |  | Death * |  | Disability |  | Merit \& Seniority | Base (Economy) | Increase Next Year |
|  |  | Men | Women | Men | Women | Men | Women |  |  |  |
|  | 0 | 40.0 \% | 40.0 \% |  |  |  |  |  |  |  |
|  | 1 | 25.0 | 25.0 |  |  |  |  |  |  |  |
|  | 2 | 20.0 | 20.0 |  |  |  |  |  |  |  |
|  | 3 | 15.0 | 15.0 |  |  |  |  |  |  |  |
|  | 4 | 12.0 | 12.0 |  |  |  |  |  |  |  |
| 20 | $5+$ | 11.0 | 11.0 | 0.05 \% | 0.02 \% | 0.01 \% | 0.01 \% | 6.60 \% | 3.25 \% | 9.85 \% |
| 25 |  | 11.0 | 11.0 | 0.06 | 0.02 | 0.04 | 0.04 | 5.16 | 3.25 | 8.41 |
| 30 |  | 9.7 | 9.7 | 0.07 | 0.03 | 0.07 | 0.07 | 3.30 | 3.25 | 6.55 |
| 35 |  | 6.8 | 6.8 | 0.08 | 0.04 | 0.09 | 0.09 | 2.28 | 3.25 | 5.53 |
| 40 |  | 4.8 | 4.8 | 0.09 | 0.06 | 0.13 | 0.13 | 1.70 | 3.25 | 4.95 |
| 45 |  | 3.7 | 3.7 | 0.13 | 0.08 | 0.17 | 0.17 | 1.38 | 3.25 | 4.63 |
| 50 |  | 3.0 | 3.0 | 0.22 | 0.13 | 0.34 | 0.34 | 1.00 | 3.25 | 4.25 |
| 55 |  | 2.1 | 2.1 | 0.37 | 0.22 | 0.60 | 0.60 | 0.68 | 3.25 | 3.93 |
| 60 |  | 1.3 | 1.3 | 0.65 | 0.33 | 0.85 | 0.85 | 0.42 | 3.25 | 3.67 |

* Applicable to calendar year 2022. Rates in future years are determined by the above rates and the MP-2017 projection scale.

Pay increase rates are age based only, and not service based.

# General Assembly Division Separations from Active Employment Before Service Retirement <br> June 30, 2022 

Percent of Active Members
Separating within the Next Year

| Sample <br> Ages | Years of Service | Withdrawal |  | Death * |  | Disability |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Men | Women | Men | Women | Men | Women |
|  | 0 | 30.0 \% | 30.0 \% |  |  |  |  |
|  | 1 | 25.0 | 25.0 |  |  |  |  |
|  | 2 | 20.0 | 20.0 |  |  |  |  |
|  | 3 | 15.0 | 15.0 |  |  |  |  |
|  | 4 | 12.0 | 12.0 |  |  |  |  |
| 20 | $5+$ | 9.0 | 9.0 | 0.05 \% | 0.02 \% | 0.06 \% | 0.06 \% |
| 25 |  | 8.3 | 8.3 | 0.06 | 0.02 | 0.06 | 0.06 |
| 30 |  | 5.3 | 5.3 | 0.07 | 0.03 | 0.06 | 0.06 |
| 35 |  | 3.0 | 3.0 | 0.08 | 0.04 | 0.06 | 0.06 |
| 40 |  | 2.6 | 2.6 | 0.09 | 0.06 | 0.16 | 0.16 |
| 45 |  | 2.4 | 2.4 | 0.13 | 0.08 | 0.22 | 0.22 |
| 50 |  | 1.1 | 1.1 | 0.22 | 0.13 | 0.39 | 0.39 |
| 55 |  | 0.8 | 0.8 | 0.37 | 0.22 | 0.71 | 0.71 |
| 60 |  | 0.8 | 0.8 | 0.65 | 0.33 | 1.13 | 1.13 |

* Applicable to calendar year 2022. Rates in future years are determined by the above rates and the MP-2017 projection scale.


## District Judges

## Separations from Active Employment Before Service Retirement <br> June 30, 2022

| Sample Ages | Percent of Active Members Separating within the Next Year |  |  |  | Pay Increase Assumptions For An Individual Employee |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Withdrawal |  | Disability |  | Merit \& | Base | Increase |
|  | Men | Women | Men | Women | Seniority | (Economy) | Next Year |
| 20 | 2.0 \% | 2.0 \% | 0.08 \% | 0.08 \% | 2.70 \% | 3.25 \% | 5.95 \% |
| 25 | 2.0 | 2.0 | 0.08 | 0.08 | 2.60 | 3.25 | 5.85 |
| 30 | 2.0 | 2.0 | 0.08 | 0.08 | 2.20 | 3.25 | 5.45 |
| 35 | 2.0 | 2.0 | 0.08 | 0.08 | 1.90 | 3.25 | 5.15 |
| 40 | 2.0 | 2.0 | 0.20 | 0.20 | 1.40 | 3.25 | 4.65 |
| 45 | 2.0 | 2.0 | 0.27 | 0.27 | 1.20 | 3.25 | 4.45 |
| 50 | 2.0 | 2.0 | 0.49 | 0.49 | 0.70 | 3.25 | 3.95 |
| 55 | 2.0 | 2.0 | 0.89 | 0.89 | 0.70 | 3.25 | 3.95 |
| 60 | 2.0 | 2.0 | 1.41 | 1.41 | 0.00 | 3.25 | 3.25 |

# Summary of Assumptions Used <br> June 30, 2022 <br> Miscellaneous and Technical Assumptions 

Marriage Assumption. $80 \%$ of males and $80 \%$ of females are assumed to be married for purposes of death-in-service benefits. District Judges division - 100\% of males and $100 \%$ of females are assumed to be married for purposes of death-in-service benefits. $80 \%$ of males and $80 \%$ of females are assumed to be married for purposes of death-after-retirement benefits for active member valuation purposes.

Pay Increase Timing. Beginning of (Fiscal) year. This is equivalent to assuming that reported pays represent amounts paid to members during the year ended on the valuation date.

Decrement Timing. Decrements of all types are assumed to occur mid-year.
Other Liability Adjustments. Active member non-refund normal costs and actuarial accrued liabilities were increased by $1.5 \%$ to reflect non-reported reciprocal service. Also, a $0.2 \%$ load to the normal cost and actuarial accrued liabilities is being used to account for survivor benefits payable if a retiree dies within the first year of retirement. Actuarial accrued liabilities were also increased by $\$ 130$ million to account for revisions to the data submitted and by $\$ 66,000,000$ for pending refunds.

Eligibility Testing. Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.

Benefit Service. Exact fractional service is used to determine the amount of benefit payable.
Decrement Relativity. Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.

Normal Form of Benefit. The assumed normal form of benefit is the straight life form.
District Judges Division Old Plan Deferred Members. For members that are eligible for a deferred benefit in the Old Plan and are currently active in the New Plan, it is assumed that the deferred benefit will commence at the first age at which the member is eligible to receive the benefit.

Incidence of Contributions. Contributions are assumed to be received continuously throughout the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are made. New entrant normal cost contributions are applied to the funding of new entrant benefits.

DROP Duration. Members participating in the DROP are not allowed to participate in the DROP for more than 10 years.

DROP Participation. It was assumed that members will participate in the forward DROP to the extent that participating in the forward DROP would provide the highest value of benefits.

## Summary of Assumptions Used <br> June 30, 2022 Miscellaneous and Technical Assumptions

DROP Interest Credit. The current interest rate credit for DROP accounts is assumed to be 3.0\%.

Payroll for DROP Participants and Retired Members Returned to Work. Employers now contribute on the pays of DROP participants and retired members returned to work. For the June 30, 2022 valuation the reported payroll for these members was approximately $\$ 127$ million.

Pre-Retirement Mortality. The weighting of duty and ordinary deaths-in-service is 0\%/100\%.

Administrative Expenses. The normal cost was increased by $0.40 \%$ of payroll to fund administrative expenses.

## Section F

Financial Principles

# Financial Principles and Operational Techniques of APERS 

Promises Made, and To Be Paid For. As each year is completed, APERS in effect hands an "IOU" to each member then acquiring a year of service credit --- the "IOU" says: "The Arkansas Public Employees Retirement System owes you one year's worth of retirement benefits, payments in cash commencing when you qualify for retirement."

The related key financial questions are:

Which generation of taxpayers contributes the money to cover the IOU?

The present taxpayers, who receive the benefit of the member's present year of service? Or the future taxpayers, who happen to be in Arkansas at the time the IOU becomes a cash demand, years and often decades later?

The law governing APERS financing intends that this year's taxpayers contribute the money to cover the IOUs being handed out this year. With this financial objective, the employer contribution rate is expected to remain approximately level from generation to generation of taxpayers.

There are systems which have a design for deferring contributions to future taxpayers. Lured by a lower contribution rate now, they put aside the consequence that the contribution rate must then relentlessly grow to a level much higher than would be required if a level contribution pattern were followed.

An inevitable by-product of the level-cost design is the accumulation of reserve assets, for decades, and the income produced when the assets are invested. Investment income becomes the third and largest contributor for benefits to employees, and is interlocked with the contribution amounts required from employees and employers.

Translated to actuarial terminology, this level-cost objective means that the contribution rates must total at least the following:

Normal Cost (the cost of members' service being rendered this year)
... plus ...
Interest on Unfunded Actuarial Accrued Liabilities (unfunded actuarial accrued liabilities are the difference between: the actuarial accrued liabilities for service already rendered and the actuarial value of assets).

Computing Contributions to Support Fund Benefits. From a given schedule of benefits and from employee and asset data, the actuary calculates the contribution rates to support the benefits by means of an actuarial valuation and a funding method.

An actuarial valuation has a number of ingredients such as: the rate of investment return which plan assets will earn; the rates of withdrawal of active members who leave covered employment; the rates of mortality; the rates of disability; the rates of pay increases; and the assumed age or ages at actual retirement.

In an actuarial valuation, assumptions must be made as to what the above rates will be for the next year and for decades in the future. The assumptions are established by the Retirement Board after receiving the advice of the actuary.

Reconciling Differences Between Assumed Experience and Actual Experience. Once actual experience has occurred and has been observed, it will not coincide exactly with assumed experience, regardless of the skill of the actuary and the many calculations made. The future cannot be predicted with $100 \%$ precision.

APERS copes with these continually changing differences by having annual actuarial valuations. Each actuarial valuation is a complete recalculation of assumed future experience, taking into account all past differences between assumed and actual experience. The result is continuing adjustments in financial position.


CASH BENEFITS LINE. This relentlessly increasing line is the fundamental reality of retirement plan financing. It happens each time a new benefit is added for future retirements (and happens regardless of the design for contributing for benefits).

LEVEL CONTRIBUTION LINE. Determining the level contribution line requires detailed assumptions concerning a variety of experiences in future decades, including:

- Economic Risk Areas

Rates of investment return
Rates of pay increase
Changes in active member group size

- Non-Economic Risk Areas

Ages at actual retirement
Rates of mortality
Rates of withdrawal of active members (turnover)
Rates of disability

## Actuarial Valuation Process

The financing diagram on the preceding page shows the relationship between the two fundamentally different philosophies of paying for retirement benefits: the method where contributions match cash benefit payments (or barely exceed cash benefit payments, as in the Federal Social Security program) which is thus an increasing contribution method; and, the level contribution method which attempts to equalize contributions between the generations.

The actuarial valuation is the mathematical process by which the level contribution rate is determined. The activity constituting the valuation may be summarized as follows:
A. Census Data, including:

Retired lives now receiving benefits
Former employees with vested benefits not yet payable
Active employees
B. $\quad+\quad$ Asset data (cash \& investments)
C. $\quad+\quad$ Benefit provisions that establish eligibility and amounts of payments to members
D. $\quad+\quad$ Assumptions concerning future experience in various risk areas
E. $\quad+\quad$ The funding method for employer contributions (the long-term, planned pattern for employer contributions)
F. $+\quad$ Mathematically combining the assumptions, the funding method, and the data
G. = Determination of:

Plan Financial position; and/or
New Employer Contribution Rate

## Glossary

Accrued Service. The service credited under the plan which was rendered before the date of the actuarial valuation.

Accumulated Benefit Obligation. The actuarial present value of vested and non-vested benefits based on service to date and past and current salary levels.

Actuarial Accrued Liability. The difference between (i) the actuarial present value of future plan benefits, and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."

Actuarial Assumptions. Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

Actuarial Cost Method. A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

Actuarial Equivalent. A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

Actuarial Present Value. The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Amortization. Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

## Glossary

Experience Gain (Loss). A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, in accordance with the actuarial cost method being used.

Normal Cost. The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as "current service cost." Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

Plan Termination Liability. The actuarial present value of future plan benefits based on the assumption that there will be no further accruals for future service and salary. The termination liability will generally be less than the liabilities computed on a "going concern" basis and is not normally determined in a routine actuarial valuation.

Reserve Account. An account used to indicate that funds have been set aside for a specific purpose and are not generally available for other uses.

Unfunded Actuarial Accrued Liability. The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as "unfunded accrued liability."

Valuation Assets. The value of current plan assets recognized for valuation purposes. Generally based on a phase-in of differences between actual and assumed market rates of return.

# Meaning of "Unfunded Actuarial Accrued Liabilities" 

"Actuarial accrued liabilities" are the present value of the portions of promised benefits that are not covered by future normal cost contributions --- a liability has been established ("accrued") because the service has been rendered but the resulting monthly cash benefit may not be payable until years in the future

If "actuarial accrued liabilities" at any time exceed the plan's accrued assets (cash \& investments), the difference is "unfunded actuarial accrued liabilities." This is the common condition. It is less common when a plan's assets equal or exceed the plan's "actuarial accrued liabilities."

Each time a plan adds a new benefit which applies to service already rendered, an "actuarial accrued liability" is created, which is also an "unfunded actuarial accrued liability" because the plan can't print instant cash to cover the value of the new benefit promises. Payment for such unfunded actuarial accrued liabilities is spread over a period of years, commonly in the 15-30 year range.

Unfunded actuarial accrued liabilities can occur in another way: if actual plan experience is less favorable than assumed, the difference is added to unfunded actuarial accrued liabilities. For example, in plans where benefits are directly related to an employee's pay near time of retirement, unfunded actuarial accrued liabilities increased rapidly during the 1970's because unexpected rates of pay increase created additional actuarial accrued liabilities which could not be matched by reasonable investment results. Most of the unexpected pay increases were the direct result of inflation, which is a very destructive force on financial stability.

The existence of unfunded actuarial accrued liabilities is not bad but the changes from year to year in the amount of unfunded actuarial accrued liabilities are important --- "bad" or "good" or somewhere in between.

Nor are unfunded actuarial accrued liabilities a bill payable immediately, but it is important that policymakers prevent the amount from becoming unreasonably high and it is vital for plans to have a sound method for making payments toward them so that they are controlled.

November 2, 2022

Ms. Amy Fecher
Executive Director
Arkansas Judicial Retirement System
One Union National Plaza
124 West Capitol, Suite 400
Little Rock, Arkansas 72201

Re: Report of the June 30, 2022 Actuarial Valuation and Gain/(Loss) Analysis of Financial Experience

Dear Ms. Fecher:

Enclosed are 25 copies of this report.

Sincerely,
Gabriel, Roeder, Smith \& Company


Nita D. Drazilov, ASA, FCA, MAAA

MDD:sc
Enclosures
cc: Heidi G. Barry, GRS


[^0]:    * Net of investment expenses.

[^1]:    * Unfunded actuarial accrued liability.

